## Employee Compensation Pool

## Inside:

| Page | Department | 2011 Budget <br> All Operating Funds | 2011 Budget By Operating Fund Type <br> Special Revenue Funds |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | General Fund | Debt Service Funds | Property Tax Supported | Non-Property Tax Supported | Enterprisel Internal Serv. |
| 216 | All County Departments* | 3,093,337 | 1,847,232 | - | 392,002 | 814,074 | 40,029 |

* Excludes Fire District No. 1. The employee compensation pool for Fire District No. 1 is funded directly within the District's 2011 budget.
\% of Total Operating Budget


Operating Expenditures by Fund Type


## COMPENSATION POOL

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$$
\begin{aligned}
& \text { Mission: } \\
& \square \quad \text { To assure Sedgwick County government and citizens of proper use of County resources and } \\
& \text { informed financial decision-making. }
\end{aligned}
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## Program Information

Sedgwick County will budget a 2.0 percent salary pool in conjunction with a Performance-Based Merit Pay Plan for 2011 and the Board of County Commissioners will decide, no earlier than the fall of 2010, how much and when the 2.0 percent salary pool will be authorized to increase employee wages. This option gives the County flexibility to respond to changes in local economic conditions and changes in the County's revenue and expenditure patterns prior to the adoption of the actual compensation performance pool that will be distributed to employees in 2011.

Significant Adjustments From Previous Budget Year
Expenditures
Revenue

|  |  |  |  |  | Total | - | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Budget Summary by Category |  |  |  |  | Budget Summary by Fund |  |  |
| Expenditures | $\begin{array}{r} 2009 \\ \text { Actual } \\ \hline \end{array}$ | $\begin{array}{r} 2010 \\ \text { Adopted } \\ \hline \end{array}$ | $\begin{array}{r} 2010 \\ \text { Revised } \\ \hline \end{array}$ | 2011 \% Chg. <br> Budget '10-'11 | Expenditures | $\begin{array}{r} 2010 \\ \text { Revised } \\ \hline \end{array}$ | 2011 <br> Budget |
| Personnel | - | - | - | 3,088,910 | Multiple Funds | - | 3,088,910 |
| Contractual Services | - | - | - | - |  |  |  |
| Debt Service | - | - | - | - |  |  |  |
| Commodities | - | - | - | - |  |  |  |
| Capital Improvements | - | - | - | - |  |  |  |
| Capital Equipment | - | - | - | - |  |  |  |
| Interfund Transfers | - | - | - | - |  |  |  |
| Total Expenditures | - | - | - | 3,088,910 | Total Expenditures | - | 3,088,910 |
| Revenue |  |  |  |  |  |  |  |
| Taxes | - | - | - | - |  |  |  |
| Intergovernmental | - | - | - | - |  |  |  |
| Charges For Service | - | - | - | - |  |  |  |
| Other Revenue | - | - | - | - |  |  |  |
| Total Revenue | - | - | - | - |  |  |  |
| Full-Time Equivalents (FTEs) | - | - | - | - |  |  |  |

## Budget Summary by Program

|  | Expenditures |  |  |  |  | Full-Time Equivalents (FTEs) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Program | Fund | $\begin{array}{r} 2009 \\ \text { Actual } \end{array}$ | $\begin{array}{r} 2010 \\ \text { Adopted } \\ \hline \end{array}$ | $\begin{array}{r} 2010 \\ \text { Revised } \\ \hline \end{array}$ |  | $\begin{array}{r} 2010 \\ \text { Adopted } \\ \hline \end{array}$ | $\begin{array}{r} 2010 \\ \text { Revised } \end{array}$ | 2011 Budget |
| General Fund | 110 | - | - | - | 1,847,232 | - | - | - |
| COMCARE | 202 | - | - | - | 38,777 | - | - | - |
| EMS | 203 | - | - | - | 221,390 | - | - | - |
| Aging Services | 205 | - | - | - | 12,212 | - | - | - |
| Highway Fund | 206 | - | - | - | 114,535 | - | - | - |
| Noxious Weeds | 207 | - | - | - | 5,088 | - | - | - |
| Solid Waste | 208 | - | - | - | 12,195 | - | - | - |
| Court Trustee | 211 | - | - | - | 52,921 | - | - | - |
| Auto License | 213 | - | - | - | 42,814 | - | - | - |
| Court A/D Safety Program | 214 | - | - | - | 673 | - | - | - |
| Land Tech Fund | 236 | - | - | - | 4,426 | - | - | - |
| CDDO - Grants | 251 | - | - | - | 20,096 | - | - | - |
| COMCARE - Grants | 252 | - | - | - | 369,218 | - | - | - |
| Corrections - Grants | 253 | - | - | - | 123,647 | - | - | - |
| Aging - Grants | 254 | - | - | - | 25,027 | - | - | - |
| Emergency Management - ( | 257 | - | - | - | 1,061 | - | - | - |
| District Attorney - Grants | 259 | - | - | - | 9,907 | - | - | - |
| Sheriff - Grants | 260 | - | - | - | 4,595 | - | - | - |
| HUD - Grants | 272 | - | - | - | 2,484 | - | - | - |
| Health Department - Grants | 274 | - | - | - | 86,953 | - | - | - |
| Misc. Grants | 279 | - | - | - | 1,345 | - | - | - |
| Stimulus Grants | 277 | - | - | - | 52,285 | - | - | - |
| Kansas Pavilions | 502 | - | - | - | 8,091 | - | - | - |
| Fleet Management | 602 | - | - | - | 24,444 | - | - | - |
| Health/Dental Ins Res | 611 | - | - | - | 1,718 | - | - | - |
| Risk Mgmt Reserve | 612 | - | - | - | 3,630 | - | - | - |
| Workers' Comp Res | 613 | - | - | - | 2,146 | - | - | - |
| Total |  | - | - | - | 3,088,910 | - | - | - |

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## Bond \& Interest

## Inside:


\% of Total Operating Budget


Operating Expenditures by Fund Type



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Mission:

- To assure Sedgwick County government and citizens of proper use of County resources and informed financial decision-making.



## Program Information

The Bond and Interest Fund provides for the retirement of general obligation, Public Building Commission (PBC) revenue bonds and special assessment bonds of Sedgwick County. Each year, the County levies taxes that, together with special assessments credited to the Fund, are sufficient to pay the principal and interest payments due throughout the year.

In October 2009, the Board of County Commissioners approved a revised debt financing policy, which provides clear guidance on the County's use of debt. The objectives of the policy are to ensure financing is obtained only when necessary; the process for identifying the timing and amount of debt or other financing be as efficient as possible; the most favorable interest rate and other related costs be obtained; and future financial flexibility is maintained.

A summary of key points from the Sedgwick County Debt Policy is presented here:

- Debt management committee is formed to ensure compliance with debt policy.


- Pay as you go financing is favored when the project can be funded from available current revenue and fund balances, the project can be completed in an acceptable timeframe given available resources, additional debt could affect the county credit rating, or when repayment sources or market conditions are considered unstable or suggest difficulty in marketing the debt.
- Debt financing is favored when market conditions are favorable, a project is mandated and current revenue or fund balances are insufficient, or a project is immediately required to meet capacity needs. The useful life of each project must equal or exceed the term of the financing.
- The policy limits direct debt per capita ( $\$ 500$ ), overlapping and underlying debt per capita ( $\$ 3,000$ ), direct and overall debt as a percentage of estimated full market value ( 1.5 percent and 6 percent, respectively), and debt service is limited to 20 percent of general and debt service fund budgeted expenditures. Debt ratios throughout the life of the proposed obligation must be lower than three of the five benchmarks listed.
- As a benchmark, the County strives to repay at least 30 percent of the principal amount of its bonded debt within five years and 60 percent within 10 years.

Sedgwick County issues debt primarily to finance major capital projects such as roads, bridges, buildings, or other facilities. The instruments used to finance these projects are typically general obligation bonds or Public Building Commission (PBC) revenue bonds. General obligation bonds are issued by Sedgwick County and backed by the County's full faith and credit, meaning that bondholders have the power to compel the County to levy property taxes to repay the bonds and state revolving loan notes. When a project meets a specific set of criteria described in Kansas law, the County can ask the PBC to issue revenue bonds on their behalf. These bonds are secured by lease revenues paid to the Public Building Commission by the County.

The other type of debt commonly issued by Sedgwick County is special assessment bonds. Special assessment bonds are issued to develop facilities and basic infrastructure for the benefit of properties within a benefit district. County policy allows the payment of up to 50 percent of the proposed costs related to benefit district improvements such as roads, sewers, curbs and gutters. Special assessment taxes are then levied on property within the benefit district, for up to 15 years, to repay the principal and interest on these bonds.

When a jurisdiction issues debt, it has the option of obtaining a credit rating, or evaluation of its credit worthiness, by an independent rating service. Sedgwick County has strong credit ratings and in the most recent bond sale, the County's bonds were rated "AAA" by Fitch Rating Service, "AAA" by Standard \& Poor's, and "AAA" by Moody's Investment Service. The highest rating granted by any of the rating agencies is "AAA".

The County's debt policy sets the minimum rating requirement for its direct, long-term, debt obligations at "AA" or higher. If a given debt cannot meet this requirement, credit enhancement may be sought or the obligations sold without a rating.

Sedgwick County has issued debt for various large projects including detention facilities, courthouse improvements, a juvenile court building, and a public safety center. The debt for these projects, in addition to special assessment debt, leaves the County with total outstanding direct debt of $\$ 174.1$ million as of December 31, 2009.


Historically, Sedgwick County's debt service expenditures have remained between $\$ 15$ and $\$ 20$ million per year. The highest point between 2000 and 2009 was in 2002, when a large portion of bond principal was paid by issuing refunding bonds. The annual amount paid for debt service is expected to increase with issuances planned for 2010 through 2015.


The following table shows the debt service requirements on debt existing as of December 31, 2009. If no additional bonds were issued, Sedgwick County would pay its debt in full by 2029. During this time period, yearly principal and interest payments would decrease from $\$ 20.7$ million in 2009 to $\$ 0.6$ million in 2029. When Sedgwick County issues additional bonds, debt service requirements will be extended into the future.

| Schedule of Existing Debt Service Requirements as of December 31, 2009 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Budget Year | Bonds Outstanding | Principal | Interest | Total |
| 2010 | 174,060,584 | 13,680,339 | 6,986,611 | 20,666,951 |
| 2011 | 160,380,245 | 12,916,461 | 6,856,008 | 19,772,468 |
| 2012 | 147,463,784 | 12,778,960 | 6,401,009 | 19,179,968 |
| 2013 | 134,684,825 | 12,601,952 | 5,917,889 | 18,519,841 |
| 2014 | 122,082,872 | 12,170,458 | 5,431,310 | 17,601,768 |
| 2015 | 109,912,414 | 12,024,498 | 4,929,961 | 16,954,458 |
| 2016 | 97,887,916 | 11,664,092 | 4,426,926 | 16,091,018 |
| 2017 | 86,223,824 | 11,324,264 | 3,932,756 | 15,257,020 |
| 2018 | 74,899,560 | 11,450,034 | 3,445,285 | 14,895,320 |
| 2019 | 63,449,526 | 8,591,428 | 2,962,846 | 11,554,275 |
| 2020 | 54,858,097 | 8,648,470 | 2,582,779 | 11,231,250 |
| 2021 | 46,209,627 | 8,916,185 | 2,200,452 | 11,116,637 |
| 2022 | 37,293,442 | 8,519,601 | 1,790,816 | 10,310,417 |
| 2023 | 28,773,841 | 6,258,744 | 1,399,563 | 7,658,307 |
| 2024 | 22,515,097 | 4,916,670 | 1,110,395 | 6,027,065 |
| 2025 | 17,598,426 | 4,884,649 | 881,178 | 5,765,827 |
| 2026 | 12,713,777 | 4,463,501 | 651,074 | 5,114,576 |
| 2027 | 8,250,276 | 3,707,710 | 429,657 | 4,137,367 |
| 2028 | 4,542,566 | 3,902,290 | 236,302 | 4,138,592 |
| 2029 | 640,277 | 640,277 | 32,769 | 673,046 |

Sedgwick County anticipates issuing $\$ 7.1$ million of GO debt in 2010, to fund various road and bridge projects and special assessments. Issuance of this debt is expected in December 2010. Expected year-end bonded debt outstanding is expected to be $\$ 167.5$ million.

Between 2011 and 2015, Sedgwick County anticipates issuing an additional $\$ 79.8$ million of debt. In addition to funding Courthouse Improvements, road and bridge improvements, and special assessments, the County will issue debt for repairs to the Lake Afton Spillway, converting the County's analog radio system to digital, and construction of the Heartland Preparedness Center Law Addition.


With these anticipated debt issuances and debt issuances planned between 2011 and 2015 (displayed on the last page of this section) Sedgwick County's debt limits, which are set in the Sedgwick County Debt Policy and discussed above, will likely change. Each is discussed below.

## Per Capita Direct Debt

This ratio, which is figured by dividing total direct debt by the population of Sedgwick County, measures the amount of debt per resident. The debt policy sets $\$ 500$ per capita as the maximum limit. Between 2005 and 2008, Sedgwick County remained below this level, by approximately $\$ 150$. Even the anticipated debt issuances between 2010 and 2015, the County will remain below the per capita direct debt limit. The County will be closest to the limit in 2011, when per capita debt reaches $\$ 394$. This is driven by the issuance of nearly $\$ 25.4$ million in debt to upgrade the County's analog radio system to digital and expand the 800 MHz radio system.


## Per Capita Direct, Overlapping \& Underlying Debt

This per capita ratio includes overlapping and underlying debt which is the debt issued by cities, school districts, and special districts within Sedgwick County. In turn, this ratio measures that total amount of debt borne by each resident in the County. The debt policy sets a limit of $\$ 3,000$ per capita. In 2007, due to multiple bond issuances by cities and school districts, the policy limit was exceeded. Based on anticipated debt issuances, this measure will remain above the policy maximum through 2015.


## Direct Debt as \% of Estimated Full Market Value

 This ratio shows the impact of direct debt on Sedgwick County's property tax base. The policy limit is 1.5 percent for this measure. From 2006 to 2009, the County was well below the policy limit holding under 0.56 percent. The ratio is projected to remain well below the limits and under 0.6 percent of the estimated full market value through 2015.

Direct, Overlapping \& Underlying Debt as \% of Full Market Value
This ratio shows the impact of direct debt, overlapping and underlying debt on Sedgwick County's property tax base, for which the debt policy sets a limit of 6.0 percent. Between 2006 and 2009 the ratio increased to nearly 5.5 percent but is projected to decrease between 2011 and 2015, which is due to the anticipated growth in full market property value.


Annual Debt Service as a \% of Budgeted Expenditures This measure shows the percent of budgeted expenditures dedicated to annual debt service. Sedgwick County's debt policy sets a limit of 20.0 percent. The County's debt service stayed at or below 11.0 percent between 2006 and 2009, and is anticipated to decrease through 2011. At that time, annual debt service will increase to approach 12.0 percent of budgeted expenditures, still below the policy maximum.


| Direct Debt <br> As of December 31, 2009 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Series | Use | Issue Date | Maturity Date | Original Principal | Principal Outstanding |
| Special Assessments |  |  |  |  |  |
| 1997A | Road/Sewer/Drainage Improvements | 8/1/1997 | 2012 | 4,781,803 | 1,275,000 |
| 1998B | Road/Sewer Improvements | 8/1/1998 | 2013 | 3,425,000 | 1,190,000 |
| 2000A | Road/Sewer Improvements | 8/1/2000 | 2015 | 3,970,000 | 2,015,000 |
| 2001A | Road/Sewer Improvements | 8/1/2001 | 2016 | 2,100,700 | 1,140,000 |
| 2002A | Road Improvements | 8/15/2002 | 2017 | 265,000 | 160,000 |
| 2003A | Road Improvements | 8/15/2003 | 2018 | 180,000 | 125,000 |
| 2005A | Road/Sewer/Drainage Improvements | 6/1/2005 | 2020 | 1,475,000 | 1,125,000 |
| 2006A | Road Improvements | 12/1/2006 | 2021 | 1,000,000 | 825,000 |
|  |  |  |  | 17,197,503 | 7,855,000 |
| General Obligation |  |  |  |  |  |
| 2001A | Road \& Bridge Projects, Household Hazardous Waste Facility, Stormwater Drainage | 8/1/2001 | 2021 | 9,119,300 | 6,360,000 |
| 2002A | Refunding and Road Projects | 8/15/2002 | 2022 | 43,440,000 | 17,530,000 |
|  | Road \& Bridge Projects/Courthouse Complex |  |  |  |  |
| 2003A | Improvements | 8/15/2003 | 2018 | 16,415,000 | 10,490,000 |
| 2005A | Public Safety Center | 6/1/2005 | 2025 | 14,515,000 | 9,960,000 |
| 2006A | Road Project | 12/1/2006 | 2026 | 4,065,000 | 3,355,000 |
|  | Road \& Bridge Projects/Courthouse Complex |  |  |  |  |
| 2009A | Improvements | 12/12009 | 2029 | 9,965,000 | 9,965,000 |
| 2009B | General Obligation Refunding bonds | 12/1/2009 | 2018 | 17,520,000 | 17,520,000 |
| Revolving Loan Note | Road \& Bridge Projects | 1/5/2005 | 2024 | 3,412,564 | 2,799,089 |
| Revolving Loan Note | Road \& Bridge Projects | 8/1/2009 | 2029 | 4,376,496 | 4,376,496 |
|  |  |  |  | 122,828,360 | 82,355,585 |
| Public Building Commission |  |  |  |  |  |
| 2003-1 | Juvenile Justice Complex | 12/1/2003 | 2023 | 21,400,000 | 16,185,000 |
| 2003-2 | Advance Refunding of 1997A Exploration Place | 12/1/2003 | 2022 | 14,940,000 | 11,190,000 |
| 2003-3 | Advance Refunding of 1997B Public Works Administration Building | 12/1/2003 | 2017 | 3,385,000 | 2,105,000 |
| 2007-1 | Juvenile Court Complex | 1/1/2007 | 2026 | 15,445,000 | 12,730,000 |
| 2008-1 | National Center for Aviation Training | 12/15/2008 | 2028 | 43,830,000 | 41,640,000 |
|  |  |  |  | 99,000,000 | 83,850,000 |
|  |  |  |  | Total Direct Debt: | 174,060,585 |

Sedgwick County Anticipated Debt with Issuance Costs

| Project | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Road/Bridge Improvements | 4,060,000 | 4,060,000 | 4,060,000 | 4,060,000 | 4,060,000 | 4,060,000 |
| Special Assessments | 3,045,000 |  |  |  | 1,218,000 |  |
| Courthouse Improvements |  | 7,400,000 |  | 1,070,000 | 4,000,000 |  |
| Lake Afton Spillway |  |  | 3,380,000 |  |  |  |
| Digital Radio System |  | 25,375,000 |  |  |  |  |
| EMS Post Replacement/Remodel |  | 2,075,000 |  |  |  |  |
| Heartland Fire/Law Improvements |  |  |  |  | 15,000,000 |  |
| Totals | \$7,105,000 | \$38,910,000 | \$7,440,000 | \$5,130,000 | \$24,278,000 | \$4,060,000 |

Significant Adjustments From Previous Budget Year

- Recovery Act Build America Bonds Program interest refund for courthouse, road, and bridge projects
Expenditures $\frac{\text { Revenue }}{127,992} \longrightarrow$ FTEs


