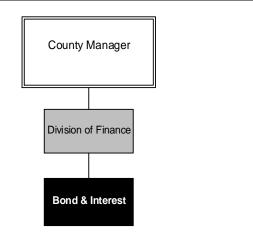


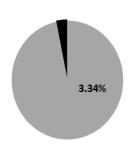
### **Hope Hernandez**

Accounting Director 525 N. Main St., Suite 823 Wichita, KS 67203 316.660.7136 hope.hernandez@sedgwick.gov

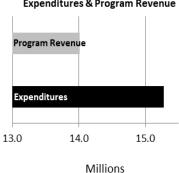
☐ To assure Sedgwick County government and citizens of proper use of County resources and informed financial decision-making.



# % of Total Operating Budget



### Expenditures & Program Revenue



### **Description of Major Services**

The Bond and Interest Fund provides for the retirement of general obligation, Public Building Commission (PBC) revenue bonds, and special assessment bonds of Sedgwick County. Each year, the County levies taxes that, together with special assessments and other revenues credited to the Fund, are sufficient to pay the principal and interest payments due throughout the year.

The County's Debt Policy establishes guidelines pertaining to the County's use of debt. The objectives of the policy are to ensure financing is obtained only when necessary; the process for identifying the timing and amount of debt or other financing is as efficient as possible; the most favorable interest rate and other related costs are obtained; and future financial flexibility is maintained.

A summary of key points from the Sedgwick County Debt Policy is presented here:

- Debt management committee is formed to ensure compliance with debt policy.
- Pay-as-you-go financing is favored when the project can be funded from available current revenue and

fund balances, the project can be completed in an acceptable timeframe given available resources, additional debt could affect the County credit rating, or when repayment sources or market conditions are considered unstable or suggest difficulty in marketing the debt.

- Debt financing is favored when market conditions are favorable, a project is mandated and current revenue or fund balances are insufficient, or a project is immediately required to meet capacity needs. The useful life of each project must equal or exceed the term of the financing.
- Total outstanding debt is capped. The policy limits direct debt per capita (\$500), overlapping and underlying debt per capita (\$3,000), direct and overall debt as a percentage of estimated full market value (1.5 percent and 6.0 percent, respectively), and debt service is limited to 10.0 percent of general and debt service fund budgeted expenditures. Debt issuance is prohibited if two of the first four measures are exceeded or if the final ratio measuring debt service as a percent of budget is exceeded on its own.

• Debt repayment is expedited. Debt issues are to be structured so that at least 30.0 percent of the aggregate outstanding principal amount is repaid within five years and 60.0 percent within ten years.

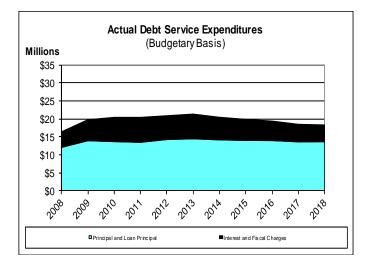
Sedgwick County issues debt primarily to finance major capital projects such as roads, bridges, buildings, or other facilities. The instruments used to finance these projects are typically general obligation bonds or PBC revenue bonds. General obligation bonds are issued by Sedgwick County and backed by the County's full faith and taxing power, meaning that bondholders have the power to compel the County to levy property taxes to repay the bonds. When a project meets a specific set of criteria described in Kansas law, the County can ask the PBC to issue revenue bonds on its behalf. These bonds are secured by lease revenues paid to the PBC by the County. The lease payments to the PBC are also backed by the full faith and taxing power of Sedgwick County.

Another type of debt occasionally issued by Sedgwick County is special assessment bonds. Special assessment bonds are issued to develop basic infrastructure for the benefit of properties within a defined district. Typically such projects are requested by property owners within the district, and as part of their petition for specified improvements, they agree to pay the project costs through specially assessed taxes. Special assessment taxes are then levied on property within the benefit district for up to 15 years to repay the principal and interest on the bonds sold by the County to finance the cost of the improvements.

When a jurisdiction issues debt, it has the option of obtaining a debt rating -- an evaluation of its credit worthiness -- by an independent rating service. Sedgwick County currently has high debt ratings from each of three credit rating agencies: "AAA" from Standard & Poor's, "Aaa" from Moody's Investors Service, and "AA+" from Fitch Rating Service.

Sedgwick County and its PBC have issued debt for various large projects including adult and juvenile detention facilities, roads and bridges, courthouse improvements, a juvenile court building, a public safety center, Exploration Place, the National Center for Aviation Training, the Law Enforcement Training Facility (LETC), and the Ronald Reagan Building. The debt for these projects, in addition to special assessment debt, leaves the County with total outstanding direct debt of \$97.6 million as of November 30, 2019.

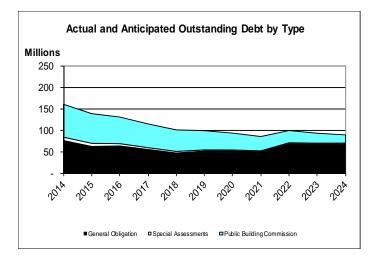
In recent years, the County's annual debt service, including both the repayment of principal and interest on outstanding bonds has been approximately \$18.0 million.



The following table shows the debt service requirements on debt existing as of November 30, 2019. If no additional bonds were issued, Sedgwick County would pay its debt in full by 2039. During this time period, yearly principal and interest payments would decrease from \$19.0 million in 2019 to \$0.5 million in 2039. When Sedgwick County issues additional bonds, debt service requirements will be extended into the future.

Schedule of Existing Debt Service Requirements as of November 30, 2019								
Budget Year	Bonds Outstanding	Principal	Interest	Total				
2019	97,635,000	15,190,000	3,789,816	18,979,816				
2020	85,925,000	11,710,000	3,541,438	15,251,438				
2021	74,085,000	11,840,000	3,160,914	15,000,914				
2022	62,575,000	11,510,000	2,680,074	14,190,074				
2023	53,030,000	9,545,000	2,181,693	11,726,693				
2024	44,810,000	8,220,000	1,809,624	10,029,624				
2025	36,630,000	8,180,000	1,490,383	9,670,383				
2026	29,300,000	7,330,000	1,237,880	8,567,880				
2027	22,650,000	6,650,000	1,007,608	7,657,608				
2028	15,805,000	6,845,000	787,598	7,632,598				
2029	12,765,000	3,040,000	554,993	3,594,993				
2030	10,150,000	2,615,000	439,593	3,054,593				
2031	7,635,000	2,515,000	341,525	2,856,525				
2032	6,260,000	1,375,000	250,331	1,625,331				
2033	5,005,000	1,255,000	202,763	1,457,763				
2034	3,880,000	1,125,000	161,119	1,286,119				
2035	2,745,000	1,135,000	125,313	1,260,313				
2036	2,000,000	745,000	88,788	833,788				
2037	1,230,000	770,000	64,506	834,506				
2038	445,000	785,000	39,419	824,419				
2039	-	445,000	13,350	458,350				

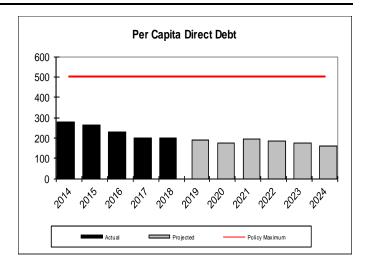
The 2020 budget includes projects supported with bonds in all five years, to include significant facility projects like a County administrative building, remodeling of space in the main Courthouse to accommodate public safety agency needs, expansion of the Hazardous Waste Facility, and large road/bridge projects.



If the County chose to issue debt as included in the "Anticipated Debt with Issuance Costs" table on the last page of this narrative, it would be in compliance with four of the five County's debt limits, discussed below.

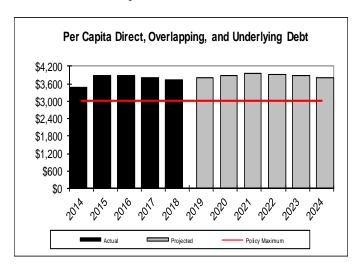
### Per Capita Direct Debt

This ratio, which is figured by dividing total direct debt by the population of Sedgwick County, measures the amount of County government debt per resident. The debt policy sets \$500 per capita as the maximum limit. In 2014, Sedgwick County was below this level by approximately \$200. The County has remained below that level through 2018, and in 2019, the County is projected to remain below the \$500 limit by more than \$300. The margin between County per capita direct debt and the policy maximum will decline through 2020, but will increase in 2021 before declining again in 2022 through 2024. At the end of 2024, per capita direct debt is estimated to be at \$159.



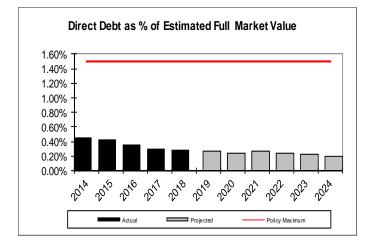
Per Capita Direct, Overlapping & Underlying Debt

This per capita ratio adds overlapping and underlying debt, which is the debt issued by cities, school districts, and special districts within Sedgwick County and backed by Sedgwick County taxpayers. Thus, this ratio measures that total amount of local government debt borne by each resident in the County. The debt policy sets a limit of \$3,000 per capita. Since 2008, due to multiple bond issuances by cities and school districts, this target ratio has been exceeded. Based on anticipated future debt issuances by cities, school districts, and other governmental units in the County, this ratio is expected to remain above the targeted maximum through 2024, and is expected to be approximately \$3,800 throughout that period. The amount is projected to peak at \$3,953 in 2021 and will be just over \$3,800 in 2024.



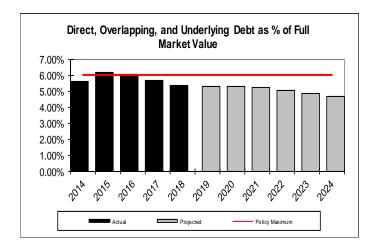
### Direct Debt as Percent of Estimated Full Market Value

This ratio shows the impact of debt issued by Sedgwick County or its PBC on the property tax base. The policy limit is 1.5 percent for this measure. The County consistently has remained well below this threshold, and has reduced it from 0.5 percent in 2014 to 0.3 percent in 2018. It is projected to be further reduced to 0.2 percent of the estimated full market value by the end of 2024.



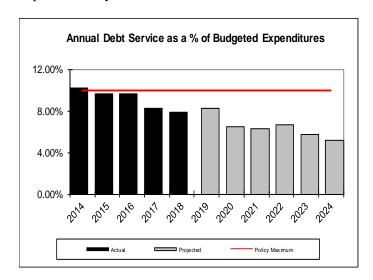
<u>Direct, Overlapping & Underlying Debt as Percent of</u> Full Market Value

This ratio shows the impact of all local government debt, without regard to the governmental issuer within the County, on Sedgwick County's property tax base. The policy sets a maximum target of 6.0 percent. In 2014, the ratio was 5.6 percent. Due to bond issuances by cities and school districts, it then increased to a peak of 6.2 percent in 2015 before dropping to 6.1 percent in 2016. The ratio is projected to further decrease throughout the planning horizon, ending at 4.7 percent in 2024.



### Annual Debt Service as a Percent of Budgeted Expenditures

This measure shows the extent to which debt service obligations consume resources that otherwise might be used to deliver County services. Sedgwick County's debt policy sets a limit of 10.0 percent. The County's debt service was 10.2 percent of budgeted expenditures in 2014 but has stayed below 10.0 percent since 2015. The ratio is expected to drop to 5.1 percent of budgeted expenditures by the end of 2024.



Sedgwick County Anticipated Debt with Issuance Costs								
Project	2020	2021	2022	2023	2024			
Road/Bridge Improvements	\$4,000,000	\$4,000,000	\$4,000,000	\$4,000,000	\$4,000,000			
County Administration Building		\$21,048,145						
Household Hazardous Waste Facility Expansion		\$1,144,200						
District Court & District Attorney Office Expansion/Renovation			\$1,500,000	\$3,000,000	\$3,000,000			
Emergency Communications Remodel (911 Tax)			\$764,518					
Totals	\$4,000,000	\$26,192,345	\$6,264,518	\$7,000,000	\$7,000,000			

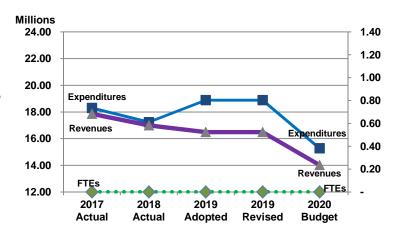
## **Departmental Graphical Summary**

# **Bond & Interest**Percent of Total County Operating Budget

# 3.34%

### **Expenditures, Program Revenue & FTEs**

All Operating Funds



<b>Budget Summary by Cate</b>	gory						
Expenditures	2017 Actual	2018 Actual	2019 Adopted	2019 Revised	2020 Budget	Amount Chg '19 Rev'20	% Chg '19 Rev'20
Personnel	-	=	-	-	-	-	
Contractual Services	1,650	1,650	20,000	-	20,000	20,000	
Debt Service	18,297,164	17,233,923	18,864,389	18,884,389	15,252,688	(3,631,701)	-19.23%
Commodities	-	-	-	-	-	-	
Capital Improvements	-	-	-	-	-	-	
Capital Equipment	-	-	-	-	-	-	
Interfund Transfers	-	-	-	-	-	-	
Total Expenditures	18,298,814	17,235,573	18,884,389	18,884,389	15,272,688	(3,611,701)	-19.13%
Revenues							
Tax Revenues	13,940,234	14,399,383	13,461,733	13,461,733	11,155,072	(2,306,661)	-17.13%
Licenses and Permits	-	-	-	-	-	-	
Intergovernmental	119,643	169,836	244,802	244,802	85,000	(159,802)	-65.28%
Charges for Services	633,811	-	-	-	-	-	
All Other Revenue	3,167,490	2,427,675	2,776,494	2,776,494	2,772,761	(3,733)	-0.13%
Total Revenues	17,861,178	16,996,893	16,483,029	16,483,029	14,012,833	(2,470,196)	-14.99%
Full-Time Equivalents (FTEs	)						
Property Tax Funded	<i>-</i>	-	-	-	-	-	
Non-Property Tax Funded	-	-	-	-	-	-	
Total FTEs	-	-	-	-	-	-	

<b>Budget Summary by Ful</b>	nd						
Fund	2017 Actual	2018 Actual	2019 Adopted	2019 Revised	2020 Budget	Amount Chg '19 Rev'20	% Chg '19 Rev'20
Bond & Interest	18,298,814	17,235,573	18,884,389	18,884,389	15,272,688	(3,611,701)	-19.13%
Total Expenditures	18,298,814	17,235,573	18,884,389	18,884,389	15,272,688	(3,611,701)	-19.13%

# Significant Budget Adjustments from Prior Year Revised Budget

Decrease in budget due to anticipated 2020 principal and interest costs

Expenditures Revenues FTEs (3,631,701)

**Total** (3,631,701) - -

		2017	2018	2019	2019	2020	% Chg	2020
Program	Fund	Actual	Actual	Adopted	Revised	Budget	'19 Rev'20	FTEs
Bond & Interest	301	18,298,814	17,235,573	18,884,389	18,884,389	15,272,688	-19.13%	-