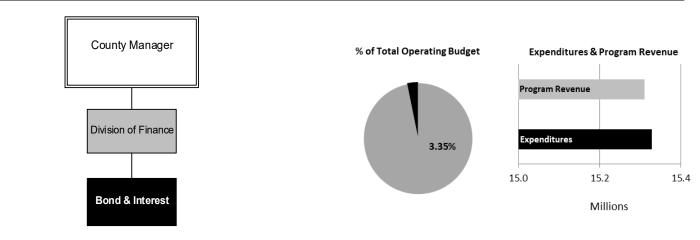


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Mission:

To assure Sedgwick County government and citizens of proper use of County resources and informed financial decision-making.



### **Description of Major Services**

The Bond and Interest Fund provides for the retirement of general obligation, Public Building Commission (PBC) revenue bonds, and special assessment bonds of Sedgwick County. Each year, the County levies taxes that, together with special assessments and other revenues credited to the Fund, are sufficient to pay the principal and interest payments due throughout the year.

The County's Debt Policy establishes guidelines pertaining to the County's use of debt. The objectives of the policy are to ensure financing is obtained only when necessary; the process for identifying the timing and amount of debt or other financing is as efficient as possible; the most favorable interest rate and other related costs are obtained; and future financial flexibility is maintained.

A summary of key points from the Sedgwick County Debt Policy is presented here:

- Debt management committee is formed to ensure compliance with debt policy.
- Pay-as-you-go financing is favored when the project can be funded from available current revenue and

fund balances, the project can be completed in an acceptable timeframe given available resources, additional debt could affect the County credit rating, or when repayment sources or market conditions are considered unstable or suggest difficulty in marketing the debt.

- Debt financing is favored when market conditions are favorable, a project is mandated and current revenue or fund balances are insufficient, or a project is immediately required to meet capacity needs. The useful life of each project must equal or exceed the term of the financing.
- Total outstanding debt is capped. The policy limits direct debt per capita (\$500), overlapping and underlying debt per capita (\$3,000), direct and overall debt as a percentage of estimated full market value (1.5 percent and 6.0 percent, respectively), and debt service is limited to 10.0 percent of general and debt service fund budgeted expenditures. Debt issuance is prohibited if two of the first four measures are exceeded or if the final ratio measuring debt service as a percent of budget is exceeded on its own.

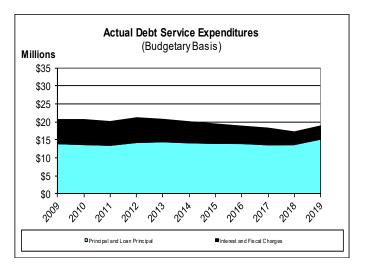
• Debt repayment is expedited. Debt issues are to be structured so that at least 30.0 percent of the aggregate outstanding principal amount is repaid within five years and 60.0 percent within ten years.

Sedgwick County issues debt primarily to finance major capital projects such as roads, bridges, buildings, or other facilities. The instruments used to finance these projects are typically general obligation bonds or PBC revenue bonds. General obligation bonds are issued by Sedgwick County and backed by the County's full faith and taxing power, meaning that bondholders have the power to compel the County to levy property taxes to repay the bonds. When a project meets a specific set of criteria described in Kansas law, the County can ask the PBC to issue revenue bonds on its behalf. These bonds are secured by lease revenues paid to the PBC by the County. The lease payments to the PBC are also backed by the full faith and taxing power of Sedgwick County.

Another type of debt occasionally issued by Sedgwick County is special assessment bonds. Special assessment bonds are issued to develop basic infrastructure for the benefit of properties within a defined district. Typically such projects are requested by property owners within the district, and as part of their petition for specified improvements, they agree to pay the project costs through specially assessed taxes. Special assessment taxes are then levied on property within the benefit district for up to 15 years to repay the principal and interest on the bonds sold by the County to finance the cost of the improvements.

When a jurisdiction issues debt, it has the option of obtaining a debt rating -- an evaluation of its credit worthiness -- by an independent rating service. Sedgwick County currently has high debt ratings from each of three credit rating agencies: "AAA" from Standard & Poor's, "Aaa" from Moody's Investors Service, and "AA+" from Fitch Rating Service.

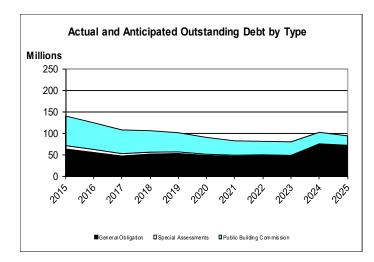
Sedgwick County and its PBC have issued debt for various large projects including adult and juvenile detention facilities, roads and bridges, courthouse improvements, a juvenile court building, a public safety center, Exploration Place, the National Center for Aviation Training, the Law Enforcement Training Facility (LETC), and the Ronald Reagan Building. The debt for these projects, in addition to special assessment debt, leaves the County with total outstanding direct debt of \$88.9 million as of November 30, 2020. In recent years, the County's annual debt service, including both the repayment of principal and interest on outstanding bonds has been approximately \$15.0 million.



The following table shows the debt service requirements on debt existing as of November 30, 2020. If no additional bonds were issued, Sedgwick County would pay its debt in full by 2045. During this time period, yearly principal and interest payments would decrease from \$15.3 million in 2020 to \$0.3 million in 2045. When Sedgwick County issues additional bonds, debt service requirements will be extended into the future.

	Schedule of Existing Debt Service Requirements as of November 30, 2020							
Budget Year	Bonds Outstanding	Principal	In te re st	Total				
2020	\$88,870,000	\$3,541,438	\$11,710,000	\$15,251,438				
2021	\$81,405,325	\$3,170,387	\$12,025,000	\$15, 195, 387				
2022	\$80,263,517	\$2,740,743	\$12,204,648	\$14,945,391				
2023	\$79,010,452	\$2,282,144	\$10,793,051	\$13,075,196				
2024	\$100,844,307	\$1,976,981	\$10,116,698	\$12,093,679				
2025	\$92,580,288	\$1,812,441	\$12,264,019	\$14,076,460				
2026	\$81,035,733	\$1,720,415	\$11,544,554	\$13,264,970				
2027	\$70,328,591	\$1,644,240	\$10,707,143	\$12,351,382				
2028	\$59,572,729	\$1,572,860	\$10,755,862	\$12,328,722				
2029	\$52,767,255	\$1,482,919	\$6,805,474	\$8,288,392				
2030	\$46,521,507	\$1,504,720	\$6,245,748	\$7,750,467				
2031	\$40,560,044	\$1,547,461	\$5,961,463	\$7,508,925				
2032	\$35,867,635	\$1,583,632	\$4,692,409	\$6,276,041				
2033	\$31,414,255	\$1,658,403	\$4,453,380	\$6,111,782				
2034	\$27,210,075	\$1,734,203	\$4,204,181	\$5,938,384				
2035	\$23,105,451	\$1,810,929	\$4,104,623	\$5,915,552				
2036	\$19,535,924	\$1,882,400	\$3,569,527	\$5,451,927				
2037	\$16,047,207	\$1,962,249	\$3,488,717	\$5,450,966				
2038	\$12,640,179	\$2,037,171	\$3,407,028	\$5,444,199				
2039	\$9,670,882	\$2,106,908	\$2,969,297	\$5,076,205				
2040	\$7,235,510	\$2,185,558	\$2,435,372	\$4,620,930				
2041	\$5,005,407	\$2,273,814	\$2,230,103	\$4,503,917				
2042	\$2,921,857	\$2,043,368	\$1,903,975	\$3,947,342				
2043	\$1,346,983	\$1,785,132	\$1,574,875	\$3,360,007				
2044	\$134,327	\$1,432,649	\$1,212,656	\$2,645,305				
2045	\$0	\$160,000	\$134,327	\$294,327				

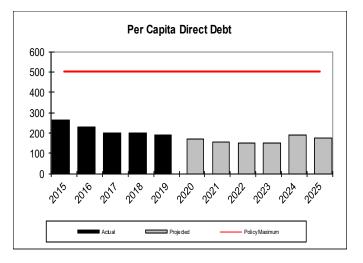
The 2021 budget includes projects supported with bonds in all five years, to include significant facility projects like a County administrative building, remodeling of the Emergency Communications Department, expansion of the Hazardous Waste Facility, and large road/bridge projects.



At present, Standard & Poor's considers the County's debt and contingent liability strong. Additionally, the County expects to maintain a relatively flat or lower debt service budget over the life of the forecast, so there is no expected impact to the operating budget. If the County chose to issue debt as included in the "Anticipated Debt with Issuance Costs" table on the last page of this narrative, it would be in compliance with four of the five County's debt limits, discussed below.

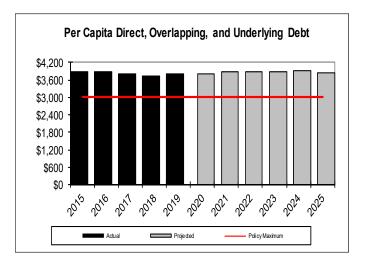
## Per Capita Direct Debt

This ratio, which is figured by dividing total direct debt by the population of Sedgwick County, measures the amount of County government debt per resident. The debt policy sets \$500 per capita as the maximum limit. In 2015, Sedgwick County was below this level by approximately \$200. The County remained below that level through 2018, and in 2020, the County is projected to remain below the \$500 limit by more than \$300. The margin between County per capita direct debt and the policy maximum will decline through 2023, but will increase in 2024 before declining again in 2025. At the end of 2025, per capita direct debt is estimated to be at \$175.



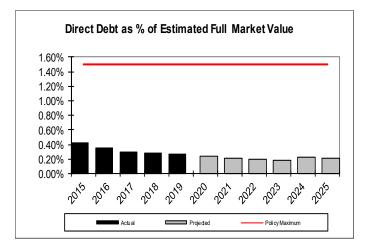
## Per Capita Direct, Overlapping & Underlying Debt

This per capita ratio adds overlapping and underlying debt, which is the debt issued by cities, school districts, and special districts within Sedgwick County and backed by Sedgwick County taxpayers. Thus, this ratio measures that total amount of local government debt borne by each resident in the County. The debt policy sets a limit of \$3,000 per capita. Since 2008, due to multiple bond issuances by cities and school districts, this target ratio has been exceeded. Based on anticipated future debt issuances by cities, school districts, and other governmental units in the County, this ratio is expected to remain above the targeted maximum through 2025, and is expected to peak at approximately \$3,913 in 2024. The amount will be just over \$3,863 in 2025.



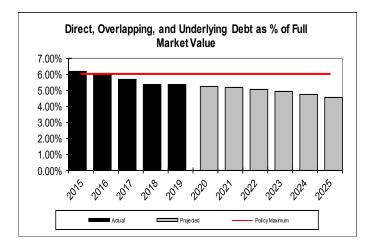
## Direct Debt as Percent of Estimated Full Market Value

This ratio shows the impact of debt issued by Sedgwick County or its PBC on the property tax base. The policy limit is 1.5 percent for this measure. The County consistently has remained well below this threshold, and has reduced it from 0.5 percent in 2015 to 0.3 percent in 2018. It is projected to be further reduced to 0.2 percent of the estimated full market value by the end of 2025.



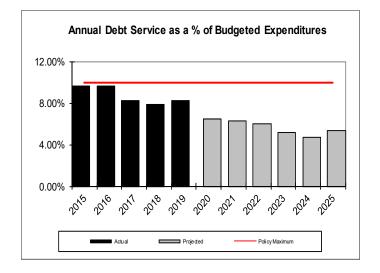
## Direct, Overlapping & Underlying Debt as Percent of Full Market Value

This ratio shows the impact of all local government debt, without regard to the governmental issuer within the County, on Sedgwick County's property tax base. The policy sets a maximum target of 6.0 percent. In 2015, the ratio was 6.2 percent due to bond issuances by cities and school districts. The ration then dropped to 6.1 percent in 2016. The ratio is projected to further decrease throughout the planning horizon, ending at 4.6 percent in 2025.



# <u>Annual Debt Service as a Percent of Budgeted</u> <u>Expenditures</u>

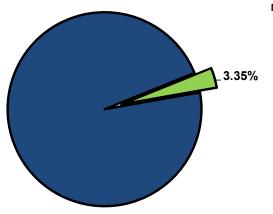
This measure shows the extent to which debt service obligations consume resources that otherwise might be used to deliver County services. Sedgwick County's debt policy sets a limit of 10.0 percent. The County's debt service has stayed below 10.0 percent since 2015. The ratio is expected to drop to 5.3 percent of budgeted expenditures by the end of 2025.



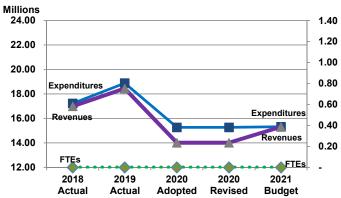
Sedgwick County Anticipated Debt with Issuance Costs								
Project	2021	2022	2023	2024	2025			
ADF Lock Replacement & Additional Cameras		\$475,285						
ADF Secondary Domestic Water Main Supply		\$272,263						
ADF Relocate Electrical Busway		\$585,770						
County Administration Building				\$27,950,553				
Emergency Communications Remodel (911 Tax)		\$764,518						
Household Hazardous Waste Facility Expansion		\$1,144,200						
Main Courthouse Cooling Tower		\$704,304						
RFSC DNA Lab Addition			\$5,539,986					
Road/Bridge Improvements	\$4,000,000	\$4,000,000	\$4,000,000	\$4,000,000	\$4,000,000			
Totals	\$4,000,000	\$7,946,340	\$9,539,986	\$31,950,553	\$4,000,000			

### **Departmental Graphical Summary**

Bond & Interest Percent of Total County Operating Budget



Expenditures, Program Revenue & FTEs All Operating Funds



# Budget Summary by Category

For an difference	2018	2019	2020	2020	2021	Amount Chg	% Chg
Expenditures	Actual	Actual	Adopted	Revised	Budget	'20 Rev'21	'20 Rev'21
Personnel	-	-			-	-	
Contractual Services	1,650	-	20,000	20,000	20,000	-	0.00%
Debt Service	17,233,923	18,884,389	15,252,688	15,252,688	15,307,492	54,804	0.36%
Commodities	-	-	-	-	-	-	
Capital Improvements	-	-	-	-	-	-	
Capital Equipment	-	-	-	-	-	-	
Interfund Transfers	-	-	-	-	-	-	
Total Expenditures	17,235,573	18,884,389	15,272,688	15,272,688	15,327,492	54,804	0.36%
Revenues							
Tax Revenues	14,399,383	15,538,420	11,155,072	11,155,072	12,672,365	1,517,293	13.60%
Licenses and Permits	-	-	-	-	-	-	
Intergovernmental	169,836	126,198	85,000	85,000	224,298	139,298	163.88%
Charges for Services	-	-	-	-	-	-	
All Other Revenue	2,427,675	2,777,521	2,772,761	2,772,761	2,412,817	(359,944)	-12.98%
Total Revenues	16,996,893	18,442,139	14,012,833	14,012,833	15,309,480	1,296,646	9.25%
Full-Time Equivalents (FTEs)							
Property Tax Funded	-	-	-	-	-	-	
Non-Property Tax Funded	-	-	-	-	_	-	
Total FTEs	-	-	-	-	-	-	

#### Budget Summary by Fund

Fund Bond & Interest	<b>2018</b> Actual 17,235,573	<b>2019</b> Actual 18,884,389	2020 Adopted 15,272,688	2020 Revised 15,272,688	<b>2021</b> <b>Budget</b> 15,327,492	Amount Chg '20 Rev'21 54,804	% Chg '20 Rev'21 0.36%
Total Expenditures	17,235,573	18,884,389	15,272,688	15,272,688	15,327,492	54,804	0.36%

Significant Budget Adjustments from Prior Year Revised Budget			
	Expenditures	Revenues	FTEs
Increase in budget due to anticipated 2021 principal and interest costs	54,804		
Total	54,804	-	-
Budget Summary by Program			

Program	Fund	2018 Actual	2019 Actual	2020 Adopted	2020 Revised	2021 Budget	% Chg '20 Rev'21	2021 FTEs
Bond & Interest	301	17,235,573	18,884,389	15,272,688	15,272,688	15,327,492	0.36%	-
Total		17,235,573	18,884,389	15,272,688	15,272,688	15,327,492	0.36%	-