

## **ESF 13 - Public Safety and Security**

### **Coordinating Agency:**

Sedgwick County Sheriff Office

### **Primary Agency:**

City of Andale Police Department  
City of Bel Aire Police Department  
City of Bentley Police Department  
City of Cheney Police Department  
City of Clearwater Police Department  
City of Colwich Police Department  
City of Derby Police Department  
City of Eastborough Police Department  
City of Garden Plain Police Department  
City of Goddard Police Department  
City of Haysville Police Department  
City of Kechi Police Department  
City of Maize Police Department  
City of Mulvane Police Department  
City of Park City Police Department  
City of Sedgwick Police Department  
City of Valley Center Police Department  
City of Wichita Police Department  
District Attorney - 18th Judicial District  
Federal Bureau of Investigation (FBI)  
Kansas Attorney General's Office  
Kansas Bureau of Investigation (KBI)  
Kansas Highway Patrol (KHP)

## **I. Purpose and Scope**

### **A. Purpose**

1. The purpose of ESF 13 is to provide law enforcement coordination and support services in support of emergency events in Sedgwick County.

### **B. Scope**

1. ESF 13 provides a mechanism for coordinating and providing support to local authorities to include law enforcement, public safety, and security capabilities and resources during potential or actual disaster/emergencies.
2. ESF 13 generally is activated in situations requiring extensive assistance to provide public safety and security and where local government resources are overwhelmed or are inadequate, or in pre-incident or post-incident situations that require protective solutions.
3. ESF 13 capabilities support incident management requirements including:
  - a) Force and critical infrastructure protection;
  - b) Security planning and technical assistance; and
  - c) Technology support and public safety in both pre-incident and post-incident situations.
  - d) To create a county law enforcement emergency response that provides for the command, control, and coordination of law enforcement planning, operations, and mutual aid; and
  - e) To coordinate dispatch and the use of county law enforcement and means of coordination with local government.

## **II. Policies, References and Authorities**

### **Local**

- Sedgwick County Code of Ordinances Chapter 9.
- Kansas Homeland Security Region G- Hazard Mitigation Plan 2019

### **State**

- Executive Order 05-03, Use of the National Incident Management System (NIMS);
- Kansas Statutes Annotated (KSA), 48-9a01, Emergency Management Assistance Compact (EMAC);
- KSA 48-904 through 48-958: as amended, State and County Emergency Management Responsibilities;
- K.S.A.12-16,117: Municipal policies regarding the provision of assistance during times of disaster; immunity from liability;
- K.S.A.66-1711: Outlines restriction of activities within 10 feet of high voltage overhead line (also known as the 10 foot rule);
- K.S.A.74-620: Required the Kansas Corporation Commission to develop rules and regulations to establish priorities for electric and natural gas allocations that applies to “all suppliers and consumers of natural gas and electric energy”;
- K.S.A. 50-627: Unconscionable acts and practices (price gouging);
- Kansas Response Plan, 2017.

### **Federal**

- Title II of the Americans with Disabilities Act;
- U.S. Occupational Safety and Health Administration (OSHA) 29 C.F.R 1910 and 29 C.F.R 1926;
- National Response Framework; • Homeland Security Presidential Directive – 5: Management of Domestic Incidents;
- Presidential Policy Directive – 8: National Preparedness.
- Comprehensive Planning Guide (CPG) 101.

### III. Concept of Operations

#### A. General

1. ESF 13 is organized consistent with the Sedgwick County Emergency Operations Center, the requirements of the National Response Framework, the National Incident Management System, and the Incident Command System. This structure and system supports incident assessment, planning, procurement, deployment, and coordination and support operations to Sedgwick County through the Sedgwick County Incident Response Framework, Area Operations and Incident Support Teams (ISTs) to provide a timely and appropriate response to an emergency or situation.
2. Procedures, protocols and plans for disaster response activities are developed to govern staff operations at the Sedgwick County Emergency Operations Center and in the field. These are in the form of Emergency Operations Plan (i.e., Base Plan) and corresponding Appendices, Incident Annexes, Support Annexes and Standard Operating Guidelines, which describe ESF 13 capabilities. Periodic training and exercises are also conducted to enhance effectiveness.
  - When an event is focused in scope to a specific type or response mode technical and subject matter expertise may be provided by an appropriate person(s) from a supporting agency with skills pertinent to the type of event, who will advise and/or direct operations within the context of the Incident Command System structure.
3. Sedgwick County Sherriff serves as the coordinating agency of ESF-13.
4. Sedgwick County Emergency Communications will notify the “on call” Emergency Management Duty Officer (DO) when Sedgwick County has been threatened or impacted by an emergency or disaster event as provided in the County Warning Point procedure. The DO through monitoring and/or communication with Emergency Communications is responsible for providing initial notification to the Emergency Management Director or designee to initiate EOC activation and notification procedures. EOC activation is further detailed in ESF-5 "Information and Planning".
5. Sedgwick County Sherriff or pertinent designees will work with the EOC to ensure that there is a liaison as required for state and regional partners.
6. Sedgwick County Sherriff and ESF partners will coordinate information sharing efforts to and from the field and with partners in the EOC. In a large event requiring local or State mutual aid assistance, ESF-13 will work with its support agency counterparts to seek and procure, plan, coordinate and/or direct the use of required assets.
7. Throughout the response and recovery periods, ESF 13 will evaluate and analyze information requests to move people, materials, equipment and other resources as necessary; develop and update assessments of the Law Enforcement situation and status in the impact area; and undertake contingency planning to meet anticipated demands or needs.

## B. Law Enforcement Capabilities

1. Sedgwick County Sheriff's Office provides law enforcement in the unincorporated sections of the county. Kansas Highway Patrol Troop F also patrols regionally. Municipal police departments provide law enforcement in the incorporated areas.
2. Specialized Law enforcement equipment
  - Equipment Available for use within Sedgwick County includes the following:
    - Sedgwick County Sheriff Office
      - Command Van
      - Crime Scene Investigations (CSI)
      - Aerial Surveillance Drones (UAV)
      - Terrestrial Drone
      - Air Section Fixed-Wing Aircraft (Transport Only)
    - City of Wichita Police Department
      - Bomb Squad Trucks and Trailer (FEMA Type I)
      - Mounted Patrol
      - Crime Scene Investigations (CSI)
      - Special Weapons and Tactics (SWAT) Team (FEMA Type III)
    - City of Derby Police Department
      - Special Weapons and Tactics (SWAT) Team (Not FEMA typed, meets equipment standards)
3. Protocol to request outside law enforcement resources when local agencies are overwhelmed.
  - Law enforcement resources from outside the county will be controlled by the procedures outlined in mutual aid agreements. They will remain under the direct control of the sponsoring agency but will be assigned by the Incident Commander and/or the EOC to respond as necessary. These resources can be requested by on scene incident management personnel or through the EOC.

- State and Federal Law Enforcement resources will be requested through the EOC as described in ESF #5.

### C. Public Safety/Security/Protection

#### 1. Criteria for securing area and any specific considerations.

- The Incident Commander will direct law enforcement agencies in establishing perimeter security at the scene of an emergency or disaster.
- The Sedgwick County Sheriff's Office has jurisdiction on State property and will coordinate its support in incidents along with the Office of the District Attorney. Local law enforcement will have limited jurisdiction at these incidents.
- The county has nearly 650 commissioned personnel in law enforcement, the vast majority of who are full-time employees. Most law enforcement personnel are trained to at least the HazMat first responder awareness level in accordance with 29 CFR 1910.120.

- *Perimeter Security*

For all hazards that impact the area, law enforcement agencies will have the major responsibility for providing traffic control. KHP will assist local law enforcement if requested. Rerouting of traffic on state or interstate highways will be in accordance with the KDOT. Public works departments (city & county) will provide materials for closing streets and signage for rerouting traffic. Site entry will be restricted only for those individuals carrying agency credentials during response and recovery efforts, while the affected public will be permitted into the area on a limited basis after the incident has been stabilized.

- *Terrorist Events*

The Sedgwick County Sheriff's Office and local police departments will work closely with the Office of the District Attorney and the FBI through the Joint Terrorism Task Force (JTTF) regarding credible terrorist threat assessments and issuing public warnings. This includes information obtained through the KBI and Terrorist Early Warning (TEW) network.

In the event of terrorist incident, the FBI will serve as the Lead Agency for criminal investigation and the ESF #13 Coordinators will work closely with the FBI Joint Operations Center.

- *NBC Domestic Terrorism Operations*

A Nuclear, Biological, Chemical (NBC) terrorist incident is a deliberate act designed to maim and kill. NBC agents are super toxic materials not

normally associated with a hazmat incident. Early hazard identification is critical. An NBC terrorism incident has the potential to create mass casualties and fatalities. Mass decontamination will likely be required.

2. Considerations for providing protection of key facilities to include:

- EOC- Sedgwick County Courthouse Police will automatically provide security and personnel registration/check-in support at the EOC for full-scale activations. Similar types of support for partial EOC activations will be provided upon request of the County Emergency Management Director
- Field Command Posts and other incident areas- Local law enforcement may be asked to provide security at facilities used for emergency purposes (emergency shelters, family assistance centers, neighborhood distribution sites, etc.).
- Temporary Morgues- The District Coroner is the appropriate individual to direct the security of the deceased body and any personal effects needed for identification and/or determination of cause and manner of death.
- Hospitals/Temporary Treatment Centers- Providing routine security will normally be the responsibility of the hospital/emergency center. In the event of an actual or threatened criminal act, or whenever facility security forces are deemed insufficient to ensure safety, the Incident Commander will direct law enforcement agencies in providing necessary security.
- Correctional facilities Correctional facilities are responsible for the security of the correctional facility staff. In the event the facility staff must be augmented to ensure safety, the Incident Commander or Unified Command will direct law enforcement agencies in providing necessary support.

D. **Actions**

- Actions carried out by ESF 13 are grouped into phases of emergency management: Preparedness, Response, Recovery and Mitigation. Each phase requires specific skills and knowledge to accomplish the tasks and requires significant cooperation and collaboration between all ESF 13 agencies and the intended recipients of service

<p><b>Overall Actions Assigned to All Members</b> <i>Preparedness (Pre-Event) Actions for ESF 13 - Public Safety and Security</i></p>
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1	Identify responsibilities for liaison roles with state and adjacent county law enforcement officials.
2	Develop standard operating guides and checklists to support ESF-13 activities.
3	Collect, process, and disseminate information to and from the EOC.
4	Participate in training, drills, and exercises.
5	Develop mutual aid and other support agreements with surrounding jurisdictions and the private sector.
6	Develop safety programs, to include disaster situations, and present them to the public.

<b>Overall Actions Assigned to All Members</b>	
<i>Response (During Event) Actions for ESF 13 - Public Safety and Security</i>	
1	Manage the collection, processing, and dissemination of information between ESF-13 and EOC or incident command.
2	Provide field support for emergency responders at the scene.
3	Participate in EOC briefings, incident action plans, situation reports and meetings to support ESF13.
4	Identify capabilities to provide safety and security for hazmat, EOD, aviation, and radiological incidents.
5	Secure disaster area in accordance with the requirements of the specific hazard present.
6	Coordinate with other ESF sections to provide protection to key and critical facilities.
7	Coordinate with EOC or incident command to provide protection to shelters and feeding facilities.
8	Provide support to ESF 6 in handling individuals in shelters with legal restrictions.
9	Provide protection to emergency responders.
10	Coordinate the activation of mutual aid agreements.
11	Coordinate with law enforcement agencies responding from outside the jurisdiction.
12	Alert or activate off-duty and auxiliary personnel as required by the emergency.
13	Activate continuity of operations protocol when agencies are overwhelmed or unable to respond due to facilities damage.

<b>Overall Actions Assigned to All Members</b>	
<i>Recovery (Post Event) Actions for ESF 13 - Public Safety and Security</i>	
1	Continue to perform tasks necessary to expedite restoration and recovery operations.
2	Return borrowed resources and those obtained through agreement, lease, or rental when those resources are no longer required.
3	Evaluate response and recommend changes to ESF-13 Annex to correct shortfalls and improve future response activities.
4	Provide documentation for possible financial reimbursement process for recovery activities.
5	Participate in after action meetings and prepare after action reports as requested.



6	Clean, repair, replenish and perform maintenance on all equipment before returning to normal operations or storage.
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<b>Overall Actions Assigned to All Members</b>	
<i>Mitigation Actions for ESF 13 - Public Safety and Security</i>	
1	Participate in the hazard identification process and identify and correct vulnerabilities.
2	Participate in mitigation planning team meetings and work with local emergency management to promote community preparedness.
3	Provide ESF-13 representative for update of mitigation plan.

#### IV. Responsibilities

A. The following list identifies the responsibilities designated to each agency/organization for this ESF. The Coordinating and Primary Agency and their responsibilities are listed first. The Supporting Agencies follow in alphabetical order.

<b>Coordinating: Sedgwick County Sheriff Office</b>	
<i>Preparedness (Pre-Event) Actions for ESF 13 - Public Safety and Security</i>	
1	Maintain a central personnel roster, contact, and resource lists to support ESF-13 tasks.
2	Develop and maintain ESF-13 Annex.
<i>Response (During Event) Actions for ESF 13 - Public Safety and Security</i>	
1	Designate personnel to coordinate ESF-13 activities.

<b>Sedgwick County Emergency Management</b>	
<i>Preparedness (Pre-Event) Actions for ESF 13 - Public Safety and Security</i>	
1	Identify who is responsible for initial notification of ESF-13 personnel.
2	Train personnel on EOC operation, the Incident Command System (ICS) and the National Incident Management System (NIMS).

#### V. Financial Management

A. ESF 13 is responsible for coordinating with Sedgwick County Purchasing Department to manage ESF 13 expenses relevant to an event.

B. During a response, each agency/department funds disaster operations from their current operating budget and are responsible for recording and tracking agency expenditures. If a federally declared disaster exists, each agency is responsible for seeking reimbursement in accordance to the formula has established by the Federal Emergency Management Agency via the FEMA/State Agreement.

C. Expenditures by support entities will be documented by those entities and submitted directly to the Sedgwick County Purchasing Department or a designated Finance Service

officer as soon as possible.