

MEETING OF THE BOARD OF COUNTY COMMISSIONERS

REGULAR MEETING

October 12, 2005

The Regular Meeting of the Board of the County Commissioners of Sedgwick County, Kansas, was called to order at 9:00 A.M., on Wednesday, October 12, 2005 in the County Commission Meeting Room in the Courthouse in Wichita, Kansas, by Chairman David M. Unruh, with the following present: Chair Pro Tem Ben Sciortino; Commissioner Tim R. Norton; Commissioner Thomas G. Winters; Commissioner Lucy Burtnett; Mr. William P. Buchanan, County Manager; Mr. Rich Euson, County Counselor; Mr. Jim Webber, Deputy Director, Bureau of Public Works; Mr. Brent Shelton, Deputy County Clerk; Mr. Brad Snapp Director Housing Department; Mr. Mark Masterson, Director, Department of Corrections; Ms. Irene Hart, Director, Division of Community Development; Mr. Jerry Phipps, Purchasing Agent, Purchasing Department; Ms. Kristi Zukovich, Director, Communications; and, Ms. Bethany Carpenetti, Deputy County Clerk.

GUESTS

Mr. Brian Black, Member, Juvenile Corrections Advisory Board.
Dr. Delores Craig-Morland, Wichita State University.

INVOCATION

The Invocation was led by Reverend Butch Lambert of Aldersgate UMC, Wichita

FLAG SALUTE

ROLL CALL

The Clerk reported, after calling roll, that all Commissioners were present.

CONSIDERATION OF MINUTES: Regular Meeting, September 21, 2005

The Clerk reported that all Commissioners were present at the Regular Meeting of September 21, 2005.

Chairman Unruh said, "Commissioners you have had the opportunity to review the Minutes of September 21st. Are there any additions or corrections?"

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MOTION

Commissioner Sciortino moved to accept the resignation.

Commissioner Burtnett seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Next item please."

APPOINTMENTS

A. APPOINTMENTS.

1. RESIGNATION OF E. G. LARKIN FROM THE SEDGWICK COUNTY PHYSICAL AND DEVELOPMENTAL DISABILITIES ADVISORY BOARD.

Mr. Rich Euson, County Counselor, greeted the Commissioners and said, "Commissioners, you've received this written resignation and I would ask that you accept it."

MOTION

Commissioner Winters moved to accept the resignation.

Commissioner Sciortino seconded the Motion.

Commissioner Winters said, "Chairman, I would say that Mr. Larkin had been on this board for a number of years and we certainly do appreciate all of his service over the years and again you just can't say thank you enough to citizens who volunteer to serve and he has certainly served for some period of time, so we're very appreciative."

Chairman Unruh said, "Thank you very much. Any other comment or question? Seeing none,

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call the vote.”

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, “Next item please.”

2. RESOLUTION APPOINTING RON DAVIS, D.D.S. (COMMISSIONER WINTERS’ APPOINTMENT) TO THE SEDGWICK COUNTY PHYSICAL AND DEVELOPMENTAL DISABILITIES ADVISORY BOARD.

Mr. Euson, said, “Commissioners, this is a resolution that will fill the vacancy just created. By the terms of the resolution creating this board this is a four-year appointment from date of appointment, so this will serve until October 2009. The backup resolution that you have on page nine of your agenda is actually not correct, but I have submitted to the clerk a corrected resolution so with that statement I would ask that you adopt the resolution.”

Commissioner Winters said, “Mr. Chairman, Mr. Davis comes highly recommended.”

MOTION

Commissioner Winters moved to adopt the resolution.

Chairman Unruh seconded the Motion.

Chairman Unruh said, “I know Mr. Davis and he’s a good man, he will serve faithfully and serve well.”

Commissioner Sciortino said, “He’s a Doctor isn’t he?”

Chairman Unruh said, “Yes he is. A dentist. Any other comment?”

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Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Commissioner Winters said, “Mr. Chairman, I don’t believe Mr. Davis was able to be here today.”

Chairman Unruh said, “At this time though I think it would be appropriate for us to take an off agenda item.”

MOTION

Commissioner Winters moved to take an off agenda item.

Commissioner Burtnett seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

OFF AGENDA ITEM

Mr. Euson said, “We received an off agenda item and in that regard to prepare a resolution to appoint Brian Black to the Sedgwick County Juvenile Corrections Advisory Board and this appointment would serve for a term ending in June of 2008 and I would recommend you adopt the resolution.”

Chairman Unruh said, “Thank you. What’s the will of the board?”

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Commissioner Winters moved to adopt the Resolution.

Commissioner Burtnett seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, “Mr. Black is here today and if you want to step forward Brian and Brent Shelton, the Assistant County Clerk, will proceed with the swearing in.”

Mr. Brent Shelton, Deputy County Clerk, greeted the Commissioners and said, “Please raise your right hand.

I do solemnly swear that I will support the Constitution of the United States, the Constitution of the State of Kansas and faithfully discharge the duties of the office of Sedgwick County Juvenile Corrections Advisory Board, so help me God.”

Mr. Brian Black, Member, Sedgwick County Juvenile Corrections Advisory Board said, “I do.”

Chairman Unruh said, “Brian, we would invite you to say something if you would like, you don’t have to but I know that you are not adverse to talking so you can say something.”

Mr. Black said, “Good morning, Commissioners. Thank you very much. I am looking very forward to working in this particular area. This has been an area of my interest for some time. I used to work in the Clinton administration on this particular issue, so I am really excited about being able to bring and work with the team to move Sedgwick County forward.”

Chairman Unruh said, “Well, likewise we are excited about having you serve and appreciate your willingness, but there are a couple of comments here.”

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Commissioner Winters said, “Well, thank you. Well I certainly Brian, want to say welcome to that board, I am one of the folks that have been around now who can remember when we created this board and has backed its creation by state statute. We consider all of our advisory boards to be very important but if I personally was going to highlight one, I think this Juvenile Correctional Board is very significant. The Commission does look to this board for their input on issues of funding that we apply to various programs. I hope you are able to stay for at least part of our next agenda item, which we are going to hear a report about what is going on there and I think that would be very helpful. But again thank you for agreeing to serve and I can assure you that we do listen to what our advisory boards recommend to us so again thank you.”

Chairman Unruh said, “Thank you Commissioner, we have another comment, Commissioner Sciortino.”

Commissioner Sciortino said, “Mr. Black, I just couldn’t help but noticing and I have to ask you where did you get that shirt and tie? No seriously, I’d like to go see if they have another one like it.”

Mr. Black said, “Atlanta.”

Commissioner Sciortino said, “Ok, are you going back to Atlanta shortly?”

Mr. Black said, “November.”

Commissioner Sciortino said, “Okay, I will let you know my size.”

Mr. Black said, “We will definitely talk.”

Chairman Unruh said, “All right, Brian once again thank you for your willingness to serve we appreciate it and look forward to your participation. Madam Clerk, call the next item please.”

PUBLIC HEARING

B. PUBLIC HEARING REGARDING THE SEDGWICK COUNTY HOUSING

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AUTHORITY 2006 ANNUAL PLAN.

Mr. Brad Snapp, Director, Housing Department, greeted the Commissioners and said, “This 2006 Housing authority plan is exactly like our 2005 plan except we are adding an admission preference for seniors age 62 and above. There is a lot of senior housing being developed in our communities and in our jurisdiction, housing authority for those in the audience who don’t know, is Sedgwick County outside the City of Wichita, Butler and Harvey as well. But even a tax credit property is not affordable for an extremely low-income senior, so our assistance does help and will help those people, a few of them at the top of the list.

A tentative advisory board has helped in the development of this plan. It’s been on display in our housing office and on our website for 45 days and we will plan to submit it to HUD later this week. If there are no questions, I request that you open the public hearing and see if there are any comments.”

Chairman Unruh said, “All right thank you, Brad. Commissioners, are there any questions at this point directly of Brad? Seeing none, at this time then I will open the public hearing and ask for any public comment relative to this five- year plan? Is there any citizen who would like to speak? I see no one, Brad, so I will close the public hearing and once again ask the Commissioners if there is any question or comment that they would like to make at this time. I would just reiterate this is a five-year plan. It mirrors what we have been doing, which has been a successful plan and you said there was one modification giving preference to people that are my age.”

Mr. Snapp said, “Age 62 and older, extremely low- income people.”

Commissioner Sciortino said, “Do we have to recuse ourselves because we might be beneficiaries of this plan?”

Chairman Unruh said, “I don’t think that’s necessary. Commissioners, any other comments?”

MOTION

Commissioner Sciortino moved to adopt the plan and authorize the Chairman to sign related certifications.

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Commissioner Burtnett seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Mr. Snapp said, “Could I take just a moment and put a plug, there are two more application dates this year, October 18th and November 15th from 8:00 am to 2:00 p.m. at the housing department for anybody who qualifies for this program. We just want to get that word out to the viewing audience and have them call our office at 660-7270, if there are any questions and we will give them a list of information they need to bring. Thank you.”

Chairman Unruh said, “Brad, just a moment, we do have a comment from Commissioner Sciortino.”

Commissioner Sciortino said, “First of all, was that 660-7270?”

Mr. Snapp said, “Yes.”

Commissioner Sciortino said, “Could you just very briefly for the audience anybody listening in, in kind of lay terms explain what this is, what does it mean?”

Mr. Snapp said, “This is a rental assistance program for very low and extremely low income people, families. Our jurisdiction, like I said, is Sedgwick, Butler and Harvey County outside the city limits of Wichita. Applicants come in, they get on our waiting list. When they come to the top of the waiting list, we issue them a voucher, it’s a piece of paper, they go out, they have 60 days to

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go out in the community, find a place, a landlord who will rent to them. Landlords don't have to take Section 8, but we obviously encourage it. We have things in place and we have a good program, we hopefully provide good renters. They bring the information back to us, we run calculations, we set them up with tenant assistance for a year, I mean their lease is for a year, so it's an ongoing program. They can stay on there as long as they are income qualified, report their changes of household or income to us, don't break rules, that kind of thing. We hold people to the rules."

Commissioner Sciortino said, "Okay, but on this one here there's no age restrictions. It's mostly income is the qualifier, so if anybody wants to know if their income qualifies them or is it the number of family members?"

Mr. Snapp said, "It's income."

Commissioner Sciortino said, "It's income solely and if they just call this number, 660-7270, and you can let them know whether or not, they qualify then they start the process. How big is your waiting list right now?"

Mr. Snapp said, "We have 147 people on our list right now, and we are running through it, I mean we tell people it's a two-year waiting list, but you never can tell how long the waiting list is going to be because people drop off, go on, etcetera. We have two more opportunities this year and then we'll close it probably for a year."

Commissioner Sciortino said, "Okay, so if I heard you right, the lead time once I get on the list is about two years before I can get a voucher."

Mr. Snapp said, "That's right, a year to two years."

Commissioner Sciortino said, "Okay, thank you, that's all I had."

Mr. Snapp said, "All right thank you, appreciate it."

Chairman Unruh said, "All right, Brad, thank you very much. Madam Clerk, call the next item."

NEW BUSINESS

C. PRESENTATION OF THE 2005 PROGRAM EVALUATION OF SEDGWICK COUNTY JUVENILE JUSTICE AND COMMUNITY CRIME PREVENTION PROGRAMS.

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POWERPOINT PRESENTATION

Dr. Delores Craig-Morland, Wichita State University, greeted the Commissioners and said, “The programs that I am going to be discussing are principally delinquency prevention. These programs include seven programs that are funded through JJA grants that come to this community and the recommendations for the programs come from the Juvenile Corrections Advisory Board that you just appointed Mr. Black to. And then there are 11 programs that are funded through your efforts through the Sedgwick County Crime Prevention Funds, so all together we are talking about 18 programs. There is a report that reviews each of these programs in a very comprehensive way and that is either now or will be posted on the county’s website that has all the details of each of the programs, what I would like to do this morning is talk about the programs by the developmental age that is involved so that we will talk first about the prevention programs that are for early childhood then for elementary school, middle school, and then the programs that are more intervention-oriented.

In the prevention early years programs we are talking about the Truancy Immunization Project, which is really the ready to learn effort and that program assisted 50 educators and 734 parents by providing information to both groups about what it means to be ready to learn and then Rainbows United delivers a curriculum that is evidence-based curriculum and it is called Incredible Years. They trained 42 families. It’s a way of increasing parent awareness and information about things they need to be doing with their kids to help them be prepared and do well once they do enter school because we understand that is a vital part of avoiding delinquency. KCSL, the Kansas Children’s Service League trained 102 parents with problem behaviors.

Now this parent group crosses all three age groups but I wanted to highlight it here because it is certainly an important part of working with their young folks. The early years impact, basically we are getting the most bang for our buck at least from my perspective because we are actually working with families and with educators and by doing that we are assuring ourselves that people that interact with children will do it in the most beneficial way for those children, so all together there were 878 children that were served through these three programs. That’s a pretty substantial amount of impact with that age group.

The elementary school programs include the Truancy Immunization Project, which includes a program of student tutoring and resource gathering at Jefferson school. Ninety-four students were served in that program, 247 attendance conferences were held. This is a new program this year. It is with USD 259. Before kids become officially truant, there is a school social worker who will meet with them and significant people in their family and try and figure out why they are having attendance problems and address that.

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And through the County Crime Prevention Fund, Communities in Schools served 138 youth as well. In addition, the Mental Health Association conducts another evidence-based curriculum, it's called Path's. It is essentially a conflict resolution method and 618 elementary students benefited from that program. Big Brothers & Big Sisters matched 272 children, Catholic Charities served 30 families. When it comes to impact, we think that this elementary program is very important, since it was the first year for USD 259's attendance conferences. It is probably not a big surprise that we did not meet our activity goals. We think it serves as a base-line year and we're hoping to see improvement in that next year. That is part of the comprehensive truancy effort that we are making.

Catholic Charities program had a low completion rate of the 30 families they served. There were only three. We think it's sort of built into the clientele that they are serving, because they are working with families that are in crisis, trying to leave a domestic violence situation that is not necessarily an optimum time to get people to look at their methods of parenting and find new methods. The remaining programs met their goals both at activity level goals and their behavioral outcomes for the kids. Have to excuse my voice, the ragweed got me, so I apologize."

Chairman Unruh said, "You are doing fine."

Ms. Craig-Morland said, "Okay, thank you. I'm just not used to having quite this much trouble. With the middle school prevention, you may recall we have had a line of discussion in the community here about the fact that prevention efforts need to be mindful of the fact that there are two trajectories for the development of delinquency. One is that early exposure which we think our early years and elementary school efforts get at and the second one is the things that come along in life when you are in middle school.

That's kind of a key, very pivotal developmental area when kids are really subject to a lot more peer influence and that sort of thing, so we think these are extremely important years to make things available for delinquency prevention. The Truancy Immunization Project does case management, they do parent support. In the Truancy Immunization Project we have 272 truants who were diverted through the District Attorney's truancy diversion project. We had 107 families that were recipients of case management, as well as the 250 youth that received case management, so all together that has a sizeable impact on the middle school truancy population.

Family Consultation does another program that is more in line with a tertiary prevention method. This is Functional Family Therapy and kids who are on probation but not doing well otherwise, giving early evidence of delinquency, this is a program to help their families learn better behavior management techniques and improve their outcomes and they served 95 youth. KANSEL is the program for kids who need an alternative education program, 408 youth received services. Family Group Conferencing is another tertiary method of prevention that is available, principally to middle

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school youth. These are kids who have committed some kind of offense and as a part of being diverted from the juvenile justice system they have the opportunity for their family and significant others to review what has happened and to help them make a plan for greater success and that served 75 people.

JAC case management goes on similar lines except it uses a case management model rather than a convening of people, 195 people were served through that method these are pretty much all programs that we have had for many years now. They are doing exactly what we want them to do. They are serving kids who are at the front end of a developing crime pattern and this disrupts it.

Higher Ground served 111 youth and 91 parents. This is a substance abuse area program to help them with avoidance of delinquency by improving that situation. The Boys and Girls club Targeted Outreach served 56 youth. This is a program for kids who have been expelled or have long-term suspensions. These kids pretty much without exception all managed to serve out their time in suspension or expulsion and because they had been in this Boys and Girls Club program, they go back to school and that is really important because we know when there is a big interruption like an expulsion or a suspension that it really is easy then for kids to decide that they do not want to go back.

Episcopal Social Services has a Team Intervention Program. This is mostly for shoplifters and other misdemeanants. It is a restorative justice program and it has served 241 youth. Wichita Family Service On Trac assisted 86 kids. This is another principally oriented as a life skills program, an intervention with kids who have the beginnings of showing some problems.

That is a lot of programs. We've reviewed each of these, as I said. There is a program outline for each program. In the middle school programs, they all met or exceeded expectations and the behavioral goals were substantially met. The main thing that I think is important to recognize here is that these programs all have a very clearly indicated target population, target impact and we now have enough data to know that these programs, if delivered according to the plan, have the impact that we want, which is a reduction in delinquency and all these programs are essentially doing what we asked them to do.

In a couple of cases, they did not have quite the numbers that we had hoped to see and we think that things are moving in a positive direction and we are just basically reaping the benefit of a long time, a long history in this community of doing this delinquency prevention work and that is an important thing to see that staying the course does make a difference. I'll just briefly mention we have two intervention programs that are both funded through the Juvenile Justice Authority: the DA's diversion process, 447 youth and Kansas Legal Services did case management with the Detention Advocacy Program for 185. Both of those have acceptable success levels.

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I'd like to talk now about how we're doing as a system, because part of my evaluation is to look at how we are doing at fielding a reasonable continuum. You have asked in the past that we not spread ourselves too thin, that we work to make sure that we are mindful to have a continuum of services and get the most impact. As a way of doing this, I looked at all the program exits, and people exit sometimes successfully because they have gone through the entire program and sometimes they leave because the family's going to move, because they just are not going to do it, unfortunately, there is a variety of things. I looked at the continuum, and the exit success rates range from 10%, which as I said that's a program that we kind of have questioned whether it is even possible to work with the population, at the point to a 90% success range, which is exceptional.

I am not suggesting to you that we should lob off all the programs that fall below a certain level, but what I believe we need to do is encourage the people that are in this continuum to look at why people are leaving, especially those who are not completing the program to look at whether they need to be more mindful of the fact that they have these other partner organizations that may be better prepared to serve the clientele that they are working with. So over this coming year the providers all know that I will be reviewing with them the exit status, paying more attention to characteristics, who is successful, who is not and whether we need to have a more formal referral process among our organizations. This is not meant to indicate to you that there is some huge problem here. It's meant to say that we are continuing our process of improvement.

Another thing along those same lines that we looked at, remember I said in the beginning that all these programs are basically doing what they have promised to do and this is just an effort to see if there are more ways to improve what we expect of them. We looked at contact time, each of these programs expects a certain aspect of their program to have the affect on the kid, for example I mentioned here that diversion programs average only about one and one half hours of total contact time per client, but what is supposed to drive the change for kids that are on diversion is the very fact of being monitored. You don't have to be in their face for them to know they are being monitored so the fact that there is relatively low contact hours is not a special concern. It is just something that we want to be aware of and we want to say 'Does this represent the best that we can do?'

So what we are doing and there is a section of the report that includes the contact time for each program and we are asking over this year not only for the programs to review exit status, but also to look at the amount of contact time and ask critical questions about whether that contact time represents the execution of their plan for change so that's the reason I'm presenting this. Some of the programs do not track contact time and we are asking that they start doing that so that that's something that we can look at more strategically to see that the program is functioning as the model suggests.

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As you know, sometimes people adopt programs in the very beginning they may have a very good understanding but as it goes on and you are doing the work on a day-to-day basis you may lose sight of the actual mechanism or tool or thing you have to apply to the kid's problems so this is kind of a way to say lets go back, lets look at that. If staff is the key resource, in some cases it is, in some cases it is just a vehicle this effort will try and concentrate the provider's time around the thing that they believe is actually most important in changing the kids.

Disproportionate minority contact has become part of the Federal. Actually, it has been a part of the Federal Delinquency Prevention and Juvenile Act for quite a period of time. It has become a more high priority and here in Kansas we have five communities, including us, that are looking at disproportionate minority contact. So what I did, you will find in the report this time a statement about the probable impact of each of the programs on disproportionate minority contact. When I reviewed the programs, the reality is that Hispanic and African-American youth are substantial recipients of the services that are provided and they should, over the long haul, not tomorrow necessarily, but over the long haul having them as substantial recipients of prevention service should help us to reduce the numbers of minority youth that are coming through our Juvenile Justice System.

The final point that I want to make is that we have worked, Commissioner Winters was our Chair in 1998 when we started looking at risk factors in this community and we selected four, in the beginning three and we added a fourth risk factor that we realized we have to concentrate on in this community because we have more exposure of risk of delinquency because of these things and as you can see the programs that are being funded through Juvenile Justice Authority and through the Sedgwick County Crime Prevention Fund provide good coverage of these risk factors.

One last one, the recommendations that I am making include the development of the logic model of goals and services is really what I was talking about with looking at exits and looking at contact time and so on, what are the goals of this program what are the things we expect to have driving those things, many of the providers have already looked at this way of understanding what they are doing we are just going to spend this year improving the precision of the models that they are using.

At a recent Juvenile Justice research reporting conference there was a lot of talk about something that we have all known for practical reasons for a long time and that is that when your kid's spend a lot of time with delinquent kids there is a good chance that they will learn some of the delinquent behavior. This is sort of grandma's role, you don't let your kid's play with the wrong kind of kid's, and what we want to be sure, this is a lengthy research report by Peter Greenwood and others, and basically what it supports is that delinquent social contagion, the rubbing off of bad behavior from one kid to another is something that requires more attention in our parent training programs. At places like the Boy's Ranch we need to be absolutely controlling what kid's learn from each other and so one of the recommendations is that all of our providers who work with parents be sure that

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they include information about this.

And the last point, continue careful targeting of services just goes back to what I was saying earlier that we need to act as much as it is reasonable with thought about how many other providers are there to make sure that the proper provider is always the one working with the kid, so that we get the maximum chance for their success.”

Chairman Unruh said, “Okay, thank you Dr. Craig. We do have some comments so if you will stand by for questions. Commissioner Winters.”

Commissioner Winters said, “Thank you. I think this can be pretty quick. I think you have answered some of my questions. Again, Delores this is an annual report, right?”

Ms. Craig-Morland said, “Yes.”

Commissioner Winters said, “This is looking back for the year. As you talk about the continuing process of improvement and I know that you have contact. How does that really work? Who internally with Sedgwick County works with you and works with the agencies, as we try to continuously improve their outcomes? You say you call on them, you talk to them. Who else is involved in that process? Is our staff involved with that, too?”

Ms. Craig-Morland said, “Yes, Jeanette Livingston works with the providers who receive Sedgwick County Crime Prevention dollars, she visits with them on a regular basis, she does monitoring, makes sure that they know what is expected to them, answers questions, we work together with them. And Jodi Tronsgard and Chris Morales from the Department of Corrections work with all the providers who receive grants that are funded through JJA because each funding source, as you might expect, has some different requirements.

So that team of those three individuals and I’m sure they have others who help them, they make sure that people understand what their compliance obligations are, what their financial accounting obligations are. They encourage questioning and that continuous improvement process that we are working on, the four of us. I would not say that we bother them a lot, but we make them very aware of all the things that can be done to give us the maximum affect.”

Commissioner Winters said, “Well, thank you. That certainly answers the question and Commissioners, I just wanted to remind you and anybody that may be watching that since the beginning we have had Wichita State University involved in this process of some kind of

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monitoring or even assisting in the creating of this format that we have. I think they bring a great deal to the table. It's not County staff monitoring these folks but we do have that outside view from Delores that is not beholden to anybody here or there and just continues to monitor the process so I appreciate her work very much and I think we made some good decisions back in the very beginning to make sure that we had some outside eyes watching the system. I appreciate your report very much today, thank you."

Ms. Craig-Morland said, "I really would also like to compliment the providers because putting up with us, I would not say that we are an interfering factor, but it has taken them down some roads they maybe did not plan on in the beginning, but they are very dedicated and they work very hard and they serve this community very well."

Commissioner Winters said, "Well, I like your comment 'a continuing process of improvement'. I'm sure it's not perfect now and may never be, but as long as we are continuing the improvement process, I think that is what we need to be about."

Chairman Unruh said, "Thank you, Commissioner. Commissioner Sciortino."

Commissioner Sciortino said, "First of all, Dr. Morland and I just found out that we are soul mates, we are both cycling enthusiasts. I do not have a question of Dr. Morland, I just have a question of Mr. Buchanan. You are aware of how much County dollars are going into this program. Am I right in my assumption that the goal initially was to try to reduce the amount of juveniles going through our Juvenile Detention Facility?"

Mr. Buchanan, County Manager, said, "Yes."

Commissioner Sciortino said, "How long have these programs been in existence now?"

Mr. Buchanan said, "Four years, five years."

Ms. Craig-Morland said, "Five years and in some cases five years plus."

Commissioner Sciortino said, "Okay, I would like to get a report from Mark Masterson that could show are we having a reduction in juvenile delinquents, are we having any impact? And also maybe refresh our memory on the amount of dollars we are putting in directly or indirectly into this program so that we could let the public know that this is a pretty good use of their money and here are the results we are losing it. Mark, I am not putting you on the spot right now, but if you could give us that, take your time and get the data so it's accurate, I would love to see that kind of report, how much money and what is the impact and then also this new one about this disproportionate minority contact, let us know at least a base line of what is the minorities that are involved in, what

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is our goal, what percentage we wish to do it because we are stewards of the tax payers dollars and I want to be able to show them. This is something that we are doing and it's very wise and we are making some positive impact on it, so if you could get us that, that would really be beneficial to me, Mark. Thank you."

Dr. Craig-Morland said, "Commissioner, I would like to point out that in section two of this evaluation report there is a system activity table that includes how the State is doing with various kinds of juvenile justice activity and how Sedgwick County is doing and I will not go through the details of each one, but I can tell you that the amount of State revenue for support of a continuum of intervention and graduated sanctions. The reduction in that money is having an affect. By that, I mean that we are beginning to see more kids coming in to state custody than was true up until a couple years ago. The prevention programs, I believe the information will show that our rate of brand new offenses is reasonable. The problem comes with those kids who get recycled, because we don't have as many options in terms of State funding to do exactly what they need. Now that is not a full answer and I would be glad to work with Mark."

Commissioner Sciortino said, "I do not want anybody to get defensive. What I am trying to figure out just in lay terms, because I get confused with initials and programs and what have you, how much money are we spending and what's the impact? And I'm hoping that will show a decrease, which I can say okay we spent 'x' and now we've accomplished a part of our goal, which is to reduce the amount of delinquents going through our juvenile detention facility. That's all I was hoping that we could get."

Chairman Unruh said, "Mark, you rose a couple of times. Did you want to say something now or were you just...?"

Mr. Mark Masterson Director, Department of Corrections, greeted the Commissioners and said, "We have that data and we will be able to come back very shortly to give you that information. I would just like to compliment Delores. She has stayed the course through this whole time of planning and having this outside evaluation. The new research she brings to us and it gets researched to practice in our community as fast as possible and this annual outside evaluation accomplishes that. Team Justice and it's subcommittee reviews all the data so we make good data driven decisions. The data from monitoring, the data from evaluation and the quarterly report so it is done on a quarterly basis so there is a good model that has been set up and it's working well for our community."

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Commissioner Sciortino said, “And that is the point I want to make. I would like to get that information out to the public. We don’t blow our horn loud enough if we have a real success story and people are always accusing us of just throwing dollars away, wasting dollars, Exploration Place, this, that, the other thing. And if this turns out to be a good success story and we are reducing the amount of delinquents going through our facility, I want to be able to let the public know and hopefully it will be a slow news day and the media will pickup on that and it will be banner headlines above the fold in the A section, if I am dreaming. Thank you.”

Chairman Unruh said, “Thank you, Mark. Dr. Craig, I had one question. With 18 different programs that you are monitoring and measuring, there is probably some overlap in the types of things they do, but do they overlap clients or consumers in this? I mean, we have three or four different programs focused on an individual or a family or all these separate numbers?”

Dr. Craig-Morland said, “These are all separate numbers. There is occasionally a situation where a client is the principal client of one agency and then they may seek something like the parent training, but we count the kids in case and the parents in the other so that these are unduplicated numbers. The numbers that I gave you, it is a substantial number, as you can see.”

Chairman Unruh said, “Yes it is, thank you. Well I do not see any other questions right now Commissioners, what is the will of the board?”

MOTION

Commissioner Winters moved to receive and file.

Commissioner Burtnett seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, “Thank you very much for that report. Next item please.”

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DIVISION OF PUBLIC SAFETY – DEPARTMENT OF CORRECTIONS

D. AGREEMENT WITH KANSAS DEPARTMENT OF CORRECTIONS FOR JOINT FUNDING OF A RE-ENTRY PROGRAM FOR HIGH-RISK OFFENDERS RETURNING TO SEDGWICK COUNTY.

Mr. Mark Masterson, “Over the past three and a half years, we have worked in partnership with the State of Kansas, the City of Wichita and Wichita State to engage the community in planning around offender reentry. You will recall the work began with convening a Wichita assembly back in 2002 to study the issue and develop broad recommendations to improve public safety and better prepare and support offenders in making the transition from prison to the community. Next a joint task force was formed to develop a report with specific action steps to implement the recommendations. The task force recommended joint funding of a three-year pilot project, the offender reentry pilot project to serve 150 high risk parolees with the transition to the community and to evaluate and report the results.

I am here this morning to request your approval of the written agreement to start and fund the program for year one through June 30 of 2006. The budget for this year is \$825,000 with one-third to come from Sedgwick County dollars that was appropriated in the 2005 budget and two-thirds from the state that was approved in their 2006 appropriation, so it’s a two-thirds/ one-third relationship on this model.

The program is modeled on the Shawnee County reentry program that has been operating for the last few years with positive reviews. The budget will provide funding to support twelve positions to operate and deliver the program services. The program will be administered by the lead agency, the state, Kansas Department of Corrections and we will receive quarterly financial reports and semi-annual program and outcome reports about that performance.

In a nutshell this new reentry approach can be simply understood as beefing up efforts to help people leaving prison to rejoin society. The services start behind the prison walls, a year behind the wall with detailed individual release planning, programming and connection to community services, then the services support and supervision are in place prior to the offender’s arrival back in the community and continues for a period of time to help facilitate that transition. And these offenders need particular help with housing, employment and connection to mental health and substance services and so that is the strong focus in trying to better do that job. This approach is gaining momentum with law makers across the nation and Kansas. There is now broad agreement that locking up and mostly ignoring offenders has been far from a cure all for crime. We have talked about this for several years and the need to improve and today through this agreement implementation will begin. I will be happy to answer any questions.”

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Chairman Unruh said, "Okay, thank you Mark. During this period of time we have had several reports relative to this and appreciate the fact now that is finally now coming to fruition the planning. Perhaps you said it and I missed it but how many folks are we talking about coming back to Sedgwick County each year that are released from prison and take up residence in Sedgwick County."

Mr. Masterson said, "It's about 1,850 that return to Sedgwick County, 1,200 or 1,300 that are on parole."

Chairman Unruh said, "And the programs that we have that this is going to establish, this program is renewable, year to year, so if we get into this and we think that it is not a good investment, it is only a year commitment. Is that correct?"

Mr. Masterson said, "That is correct. The intention is to fund a three year project, but it is a year to year renewal and there is an evaluation component that goes with this but it takes, because of the program starts 12 months before the offender is ready to leave prison, the actual outcome results are not immediately available after the first year, it will be three years before you can actually see that outcome result."

Commissioner Sciortino said, "If we are going to start it we have to understand we are going to fund it for three years. We are not going to get off of it until after the completion."

Chairman Unruh said, "Commissioners, are there other comments or questions? I would just say I am very pleased we are finally getting started. I think there is a terrific need and we have a great opportunity here to make an improvement in our community and make an improvement in the lives of these individuals, so I am looking forward to implementing this program. Commissioners what is the will of the board?"

MOTION

Commissioner Sciortino moved to approve the agreement and authorize the Chairman to sign.

Commissioner Burnett seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

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Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Thank you, Mark. Next item please."

E. AGREEMENT WITH ST. PETER'S CHURCH FOR CONTROLLED ACCESS OF 119TH STREET WEST BETWEEN 31ST STREET SOUTH AND K-42 HIGHWAY, AND MACARTHUR BETWEEN 135TH STREET WEST AND K-42 HIGHWAY IN SCHULTE, IN CONJUNCTION WITH THE CENTENNIAL CELEBRATION PARADE.

Ms. Irene Hart, Director, Community Development, greeted the Commissioners and said, "Ron asked me to cover this item since he is on another mission at the moment and it intrigued me, so I did a little Internet research about St. Peters Church in Schulte. What I learned was that the area . . . Most people may not know where Schulte is. It is generally around K-42 and MacArthur Road. It was settled by Peter Schulte who came directly from Germany in 1873 and settled in that area. Over the next 30 years he married, raised a family and the area and the family grew and prospered.

In the early 1900s the KCMO Railway, which was the Kansas City, Mexico and Orient Railroad mapped out a route from St. Angelo, Texas to Wichita and on to Kansas City. Well, that route happened to go through Mr. Schulte's property. At that time, the railroad established stations every seven miles, so in exchange for railroad right-of-way the railroad established a station at what is now Schulte. The community of Schulte grew around the railroad station and the need for a Catholic Church became apparent to serve the families in the area.

At that time in the early 1900s, travel was still by horse and early automobile and the closest churches were about 13 miles away in Wichita and St. Mark's. The St. Peter's Church itself was dedicated on October 15th, 1905 and over the next 100 years the church and school have grown and expanded several times and now currently serve the community.

The centennial celebration is this upcoming weekend, beginning with a parade for which you are being asked to close several of the roads and it will be followed by a car show, different contests, a food court, twilight fireworks, and a street dance, there will be special masses on Saturday at 5:30 and Sunday at 3:30. The Church will also hold a heritage room in which historical items can be viewed and will be offering a Centennial book and other commemorative items. So, with that information I would encourage you to approve the agreement and authorize the Chairman to sign."

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Chairman Unruh said, “Thank you, Irene. That is remarkable, 100 year anniversary for the church and we certainly celebrate with them, whether we are there or not, we celebrate with them, it is a great achievement. Commissioners, what is the will of the board?”

MOTION

Commissioner Norton moved to approve the agreement and authorize the Chairman to sign.

Commissioner Winters seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, “Thank you, Irene.”

Commissioner Winters said, “Thanks for the history lesson.”

Chairman Unruh said, “Yes it was interesting. Next item please.”

F. UTILITY RELOCATION ESTIMATE RELATING TO SEDGWICK COUNTY PROJECT 634-32, 33, 34, 35, 36; WIDENING OF 63RD STREET SOUTH BETWEEN ROCK ROAD AND THE BUTLER COUNTY LINE. CIP# R-275. DISTRICT 5.

Mr. Jim Weber, P.E., Deputy Director, Bureau of Public Works, greeted the Commissioners and said, “In item F we are requesting your approval of a utility relocation estimate for our project to widen 63rd street south from Rock Road to the Butler County line. The Butler County Rural Electric Property Cooperative has estimated that relocation of their existing facilities and private easements will cost \$26,107.40. Payments will be made to the utility, based on actual costs after the work is completed. We recommend that you accept the estimate and authorize payments for the work.”

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Chairman Unruh said, "Commissioner Sciortino."

Commissioner Sciortino said, "Just one question. Jim, is that within our budget, what we had assumed?"

Mr. Webber said, "We have an item in the CIP that covers utility relocations and it is one of several that could happen out there, but it is well within the budgeted amount."

MOTION

Commissioner Sciortino moved to accept the estimate.

Commissioner Burtnett seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Mr. Webber said, "Thank you."

Chairman Unruh said, "Thank you, Jim. Next item please."

G. REPORT OF THE BOARD OF BIDS AND CONTRACTS' REGULAR MEETING OF OCTOBER 6, 2005.

Mr. Jerry Phipps, Agent, Purchasing Department, greeted the Commissioners and said, "You have the minutes of the October 6th meeting of the Board of Bids and Contracts' and there are three items for your consideration."

**1) TASERS AND ACCESSORIES – SHERIFF'S OFFICE
FUNDING: SHERIFF'S OFFICE (STATE ASSET FORFEITURES)**

Item one, tasers and accessories for the Sheriff's office. It was moved to recommend the low bid

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from Ed Roehr Safety Products for an initial purchase of \$92,897.66 and to establish and execute contract pricing for one year with two one-year options to renew.

**2) POWER DISTRIBUTION UNITS REPLACEMENT – DIVISION OF INFORMATION & OPERATIONS
FUNDING: SYSTEMS & SECURITY**

Item two, Power distribution units replacement for Division of Information and Operations. It was moved to accept the proposal Atlas Electric, L.L.C. for \$40,000.

**3) EMULSIFIED OIL – PUBLIC WORKS
FUNDING: AGGREGATE MATERIALS**

Item three, Emulsified oil for the Public Works Department. It was moved to accept the low bid of SemMaterials, LP for \$59,170.

I will be happy to take questions or recommend approval of these items as presented.”

Chairman Unruh said, “Thank you, Jerry. Commissioners, are there any questions about items from the bid board.”

MOTION

Commissioner Sciortino moved to approve the recommendations of the Board of Bids and contracts.

Commissioner Burtnett seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

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Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Mr. Phipps said, "Thank you."

Chairman Unruh said, "Thank you, Jerry. Next item please."

CONSENT AGENDA

H. CONSENT AGENDA.

- 1. One Easement for Right-of-Way for Sedgwick County Project 616-3 through 36; widening of 13th Street North between K-96 and 159th Street East. CIP# R-253. District 1.**
- 2. Donations of \$15,000 by United Way of the Plains and \$15,000 by United Methodist Health Ministry Fund to support a feasibility study for an Advanced Education in General Dentistry Residency Program.**
- 3. Grant Award from Kansas Health Foundation, through the Kansas Association of Local Health Departments, to be used for continuing education.**
- 4. Amendment to Tower Lease Agreement with Wichita Towers, LLC for tower located at 23101 W. 23rd Street South, Goodard.**
- 5. Amendment to Tower Lease Agreement with Wichita Towers, LLC for tower located at 7065 South Ida, Haysville.**
- 6. Resolution ratifying and confirming the actions and proceedings of the Sedgwick County Board of Canvassers Meeting of September 30, 2005.**
- 7. Section 8 Housing Assistance Payment Contracts.**

<u>Contract Number</u>	<u>Rent Subsidy</u>	<u>District Number</u>	<u>Landlord</u>
V05053	\$445.00	2	Lois Tucker

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V05054	\$386.00	2	Bridgewater Apartments
V05055	\$575.00	2	Haysville Housing Assoc.
V05056	\$355.00	5	William Favreau
V05057	\$436.00	2	Chapel Ridge Apartments
V05058	\$450.00	3	Goddard United Meth. Church
V05059	\$152.00	4	Sunflower Gardens
V05060	\$221.00	4	Valley Lodge Apartments
V05062	\$236.00	Butler	Brookside Cottages
V05063	\$214.00	4	Brookside Cottages
V05064	\$197.00	Butler	Brookside Cottages
V05065	\$280.00	Butler	Valyne Elliott
V05066	\$466.00	4	Doyle & Nadine Davis
V04062R	\$77.00	2	Chapel Ridge Apartments
V04063R	\$233.00	4	Valley Lodge Apartments
V2086R	\$299.00	5	Springcreek Apartments

8. The following Section 8 Housing Contracts are being amended to reflect a revised monthly amount due to a change in the income level of the participating client.

<u>Contract Number</u>	<u>Old Amount</u>	<u>New Amount</u>
V03089	\$335.00	\$114.00
V010150	\$230.00	\$228.00
V020046	\$383.00	\$354.00
V05009	\$221.00	\$710.00
V03082	\$334.00	\$321.00
V2069	\$336.00	\$299.00

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V04074	\$295.00	\$251.00
V03073	\$475.00	\$475.00
V010156	\$242.00	\$222.00
V04068	\$273.00	\$197.00
V04072	\$17.00	\$191.00
V04069	\$258.00	\$291.00
V03090	\$300.00	\$300.00
V20101	\$318.00	\$274.00
V020068	\$297.00	\$292.00
V04067	\$456.00	\$454.00
V04007	\$190.00	\$72.00
V05035	\$615.00	\$494.00
V04050	\$252.00	\$279.00
V03061	\$385.00	\$224.00
V0100111	\$700.00	\$496.00
V01081	\$498.00	\$0.00
V04003	\$355.00	\$425.00
V05051	\$335.00	\$615.00
V020011	\$460.00	\$336.00
V05033	\$281.00	\$0.00

9. Plat.

Approved by Public Works. The County Treasurer has certified that taxes for the year 2004 and prior years have been paid for the following plat:

Kirk's Meadow Addition

10. Resolutions stating findings made by the Board of County Commissioners at the post-annexation hearing held October 5, 2005.

- a. **Annexation No. 99-31, Ordinance No. 44-505**
- b. **Annexation No. 00-11, Ordinance No. 44-703**

11. Order dated October 5, 2005 to correct tax roll for change of assessment.

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12. Payroll Check Register of October 7, 2005.

13. General Bills Check Register(s) for the week of October 5 - 11, 2005.

Mr. William Buchanan, County Manager, greeted the Commissioners and said, “Commissioners you have the consent agenda before you and I would recommend you approve it.”

MOTION

Commissioner Sciortino moved to approve the recommendations of the Board of Bids and contracts.

Commissioner Burtnett seconded the Motion.

There was no discussion on the Motion, the vote was called.

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, “Well Commissioners we have come to the end of our agenda and there is no executive session or Fire District meeting, so now is the time to talk about items of community interest if anyone would like to speak. Commissioner Burtnett.”

I. OTHER

Commissioner Burtnett said, “I just want to remind people that this Saturday is the Maize Fall Festival, so after you hit the Schulte celebration you can come over to Maize and see the parade at 10:00 and then there will be food booths and lots of fun and excitement.”

Commissioner Sciortino said, “Saturday and Sunday or just Saturday?”

Commissioner Burtnett said, “It is Friday night and Saturday actually, Saturday will be the most exciting time.”

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Chairman Unruh said, "Okay, good. Commissioner Norton."

Commissioner Norton said, "Haysville will have their fall festival this weekend, Friday, Saturday and Sunday. Friday night they will have bingo in the park and a concert. Saturday morning they will have the parade at 9:00 and then all the booths and activities all day long, followed by a concert Saturday night and then Sunday they have a all-town church service in the park and then activities, prizes, and everything the rest of the day and the car show is always one of the best. It is one of the kickoff car shows of the fall season. Usually between 350 and 400 vintage cars in Riggs Park in Haysville, so I would encourage everybody to stop by."

Chairman Unruh said, "Okay, thank you. Commissioner Sciortino."

Commissioner Sciortino said, "In an attempt to really get to know south central part of Kansas better on the weekends, I'm going to different towns. Sunday we pedaled from Rose Hill to Peabody. I have never been to Peabody and do not know if I will ever be back to Peabody but I did find out where it was. It is 45 miles north and when there is a tailwind it is a real nice ride. We are going to try to bike over to Haysville this weekend. I do not know if we will go all the way up to Maize, but are the Shriners having their breakfast thing again."

Commissioner Norton said, "Yeah."

Commissioner Sciortino said, "Probably Sunday morning we will be there eating coagulated animal fat and eggs and everything else that they serve but it is great food at a very reasonable price. Anyway I have been having fun biking and I do not know that I am getting any healthier but I am enjoying it. It is kind of neat these little towns they each have their own character, and Peabody has this little bitty kind of hole in the wall place for coffee and we stopped there while we waited for my friend's wife to come with the car to haul our bikes and our butts back to Wichita. We were not going to try to ride back, but anyway fun ride."

Chairman Unruh said, "Thank you. Well this must be the weekend for community festivals. We have Maize, Schulte and Haysville and I would say we have Bel Aire's. We are having Bel Aire Days this weekend, they start Friday and go through Sunday with a lot of the same activities that have been mentioned. We are going to have a parade Saturday morning, so it is a good opportunity for political types to wave to the crowd and that sort of thing. It is going to be fun."

I just want to mention that I went to the fourth annual Kansas Fallen Firefighters' Memorial

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ceremony last Sunday. It was really a very dignified service to honor those public servants who have given their life for the protection of the rest of us. It strikes me, they are just ordinary guys, brothers and parents and neighbors who made an extraordinary sacrifice for the rest of us. We can live safer lives, so it was really a good thing to do and a good service.

I would just also say, a lot of activities I noticed going on at Cowtown. They have some special things going on and Sedgwick County is hosting the Tiffany Museum at the Art Museum and the Zoo is open, I mean if you live in Sedgwick County there is a lot of stuff to do to make you happy this weekend, so everybody get out and enjoy the activities, I guess is what I am saying. Well, that is all I had and Commissioners if there is nothing else, we are adjourned.”

J. ADJOURNMENT

There being no other business to come before the Board, the Meeting was adjourned at 10:10 a.m.

**BOARD OF COUNTY COMMISSIONERS OF
SEDGWICK COUNTY, KANSAS**

DAVID M. UNRUH, Chairman,
First District

BEN SCIORTINO, Chair Pro Tem
Fifth District

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TIM R. NORTON, Commissioner
Second District

THOMAS G. WINTERS, Commissioner
Third District

LUCY BURTNETT, Commissioner
Fourth District

ATTEST:

Don Brace, County Clerk

APPROVED:

_____, 2005