# Sedgwick County Criminal Justice Coordinating Council (CJCC)

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<thead>
<tr>
<th>Meeting Minutes: 10-26-2017</th>
<th>Location: Sedgwick County Detention Facility, 2nd Floor Training Room</th>
<th>Prepared by: Elizabeth Biles, Management Intern</th>
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## Attendance

<table>
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<tr>
<th>Voting Members (nine is a quorum)</th>
<th>Voting Designees</th>
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<tbody>
<tr>
<td>☐ Chief Judge James Fleetwood, 18th Judicial District (Chair)</td>
<td>☑ Chief Probation Officer Gail Villalovos</td>
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<td>☐ Chief Judge Jennifer Jones, Municipal Court of the City of Wichita</td>
<td>☑ Undersheriff Brenda Dietzman</td>
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<td>☐ Sheriff Jeff Easter, Sedgwick County</td>
<td>☑ Deputy Chief Jose Salcido</td>
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<tr>
<td>☐ Chief of Police Gordon Ramsey, City of Wichita</td>
<td>☑ Deputy District Attorney Ann Swegle</td>
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<td>☐ District Attorney Marc Bennett, 18th Judicial District</td>
<td>☑ Deputy Public Defender Jama Mitchell</td>
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<td>☐ Chief Public Defender, Mark Rudy, Sedgwick County</td>
<td>☑ Assistant City Attorney Jan Jarman</td>
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<td>☐ Chief Deputy City Attorney, Sharon Dickgrafe, City of Wichita</td>
<td>☑ Corrections Administrator Jay Holmes</td>
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<td>☐ Director, Glenda Martens, Sedg. Co. Depart. of Corrections</td>
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<td>☐ County Manager Mike Scholes</td>
<td>☑ Deputy County Manager Tom Stolz</td>
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<td>☐ Commissioner Richard Ranzau, Sedgwick County</td>
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<td>☐ Commissioner Jim Howell, Sedgwick County</td>
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<td>☐ Council Member Lavonta Williams, City of Wichita</td>
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<td>☐ Executive Director Joan Tammany, COMCARE of Sedg. Co.</td>
<td>☑ Director Tisha Darland, Crisis &amp; Access Services COMCARE</td>
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<td>☐ Assistant County Manager Russell Leeds</td>
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<tr>
<td>☐ Criminal Presiding Judge Jeffery Goering, 18th Judicial District</td>
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<tr>
<td>☐ Sedgwick County Association of Cities, Thomas Jones</td>
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### Ex Officio Members:

- Chief Ken Winters (Sedg. Co Chiefs Assoc.), Chief Mark Hinkle (Sedg. Co Chiefs Assoc.), Stephen Owens (KBAA), Greg Gann (DITSS), Laura Oblinger (SCSO), Will Deer (Counselor’s Office), Jared Schechter (SCSO), Elizabeth Biles (Manager’s Office), Dr. Timothy Rohrig (RFSC), Melinda Wilson (Court Services), Janice Bradley (JENI)

### Other attendees:

- Ken Winters (Sedg. Co Chiefs Assoc.), Mark Hinkle (Sedg. Co Chiefs Assoc.), Stephen Owens (KBAA), Greg Gann (DITSS), Laura Oblinger (SCSO), William Deer (Counselor’s Office), Jared Schechter (SCSO), Elizabeth Biles (Manager’s Office), Timothy Rohrig (RFSC), Melinda Wilson (Court Services), Janice Bradley (JENI)
Council Chair, Judge James Fleetwood, called the October 26, 2017 meeting to order. A quorum was not present.

1. Approval of Minutes
   a. A quorum was present; Glenda Martens moved to approve the June 22, 2017 and July 27, 2017 minutes as presented. Sheriff Easter seconded. Motion passed.

2. Committee Reports
   i. No committee reports.

3. Old Business
   a. Membership Update
      i. Ms. Biles updated the group on the resolution to add the President of the Sedgwick County Chiefs Association as a voting member. The resolution will be on the November 1 Board of County Commissioner Agenda. The resolution will include some other house-keeping items, to be addressed in “other business.”

      ii. Commissioner Howell attended the last Sedgwick County Association of Cities meeting and the group nominated Thomas Jones, Park City Council member, to serve on CJCC. Commissioner Howell asked if CJCC needed to take any action to accept SCAC’s nomination. Ms. Biles stated no additional action is needed. Mr. Jones introduced himself to the group and stated he was pleased to represent all the cities within Sedgwick County.

      iii. Introductions were made for two new members. Russell “Rusty” Leeds is the new Assistant County Manager for Public Safety, Code Enforcement, and Emergency Management. He is in his fourth week with the county. Joan Tammany is the new Executive Director for COMCARE. She is in her first week of her position.

   b. Sheriff’s Taskforce
      i. Sheriff Easter provided the group an update on his taskforce which is looking at collaborative ways to address the opioid issue. The FBI put on a symposium for Law Enforcement, medical professionals, and teachers. They showed a very powerful video from addicts to help educate folks. The Way Out Program, is the approach we’re interested in taking; meeting has taken place with District Attorney, Assistant County Manager, Sheriff,
Police, Judge, and trying to get all other needed partners (COMCARE, treatment facilities, health department) on board. Trying to get feedback from partners to see if there is interest to incorporate the program, how we would roll it out, and who else would need to be involved. Sedgwick County has had a meth epidemic for several years, the difference is it usually doesn’t kill someone off of one hit. With opioids, since people are dying, it has brought the issue to the forefront. We’re going to pull together stats from Dr. Rohrig, EMS, and hospitals and because of HIPPA, look at the data by zip code and find where this is impacting the county the most, to shift resource allocations.

1. Judge Fleetwood noted that most of his docket is drug related and nearly all meth related. The increase in drug offenses has not been a linear progression, but has rather just taken off exponentially. If we do not get ahead of this now, we’ll spend all of our time catching up.

2. Councilwoman Williams spoke about the taskforce she is a part of made up of last year with 10 city and 10 county officials; the taskforce provided the opportunity to look at areas being hit exceptionally hard by drugs and helped us think of ways to prevent getting devastated by this epidemic through the Safe Streets initiative. Looking at our jail system to find ways to help those with addictions as they are released. We need to work with Scott and EMS to see how many times they deliver the NARCAN drug.

4. New Business
   a. Grant/Program updates
      i. Sheriff Easter and DA Bennett noted there are some new grants out there, but none that relate to the work of CJCC.
   b. Population Report
      i. Ms. Biles asked the group to review the types of data that are presented each month. She is looking for potential additional data points to track and compare. She has spoken with members of CJCC in Douglas County, KS and McLean County, IL and they look at different data points. She will send examples to the group.
ii. Recommendations to look at the following: drug offenses based on bookings, types of holds/charges in the jail, timeline of probation violation to Quick Dip (two to three day jail term) to Soaks.

1. Mr. Holmes stated he could get total quick dip and soak numbers on a yearly and monthly basis.

2. Ms. Darland has data on top 100 high utilizers of services in terms of high ER visits; those who were anticipated to have high hospitalizations had a higher number of bookings.

3. Judge Fleetwood stated that the data suggests that jail time does not modify behavior.

4. District Attorney Bennett spoke on the Sentencing Commission intent to propose changes to HB 2170 in the next legislative session.

5. Other Business

a. Sheriff Easter provided an update that the Sheriff’s Office and Department of Corrections are looking at some facility reorganization. They are looking into making the current Work Release facility into another Jail and adding an additional 40 beds to the already 157 beds there. Work Release would move to the SCYP facility, which is possible due to the ending of the SCYP. The Sheriff provided a handout of K.S.A 12-4213 and the new form being used by City of Wichita Police Department, Protective Custody Hold Form. The form has been presented at the jail and the Sheriff is currently not accepting them. The form states that the officer is requesting the individual be held because they are a danger to themselves or others, or property, the hold is requested for six hours, if there is no other place to hold them. The Sheriff stated constitutional concerns about holding individuals using this form. There is additional fear that this form will be used unilaterally for people who need hospitalization, but will be brought to the jail instead. With this form, the jail medical staff will have to complete an assessment when they are admitted and then again after six hours to determine if they can be released or if they need to be transferred to COMCARE. This form could be used for just about any city ordinance. The form is not a judge’s orders and the forms are not being reviewed and signed individually by a judge.

i. District Attorney Bennett stated that he has concerns about the language within the KSA 12-4213 “any person so held in protective custody shall be
permitted to consult with counsel.” Has to be held for six hours, even if they can post bond, and then they have the right to be seen before the judge.

ii. Judge Fleetwood stated that could affect the court’s efficiency and increase the jail population.

iii. District Attorney Bennett shared that there are only 4 cases which mention this statute. Johnson County used this statute to in effect create a drunk tank scenario, and someone sued and it went to District Court. The use of this form needs in the moment judicial review.

iv. Judge Fleetwood stated that CJCC was created as a tool to help control the jail population. Any issues/policies which may increase the jail population need to come before CJCC for review and guidance.

v. Sheriff Easter stated that the Sheriff’s Office and Jail were not brought into the loop about this form rather it just showed up being used. One option is to get the Attorney General’s opinion. Another is to look at how other counties interpret this statute. He has also spoken with Wyandotte County and they will only hold for six hours for domestic violence. Shawnee County and Ford County haven’t had this issue yet.

vi. District Attorney Bennett stated that this form raises the question of how quickly someone is allowed to make bond. If they have this form and make bond, they still would not be released until the six hours is up. That poses a problem.

vii. Stephen Owens, Owens Bonding, stated that all initial crimes, excluding domestic violence, on the first arrest in Wichita Municipal Court are released on recognizance. The hold only takes more time for that release to happen. The only time they have to post bond with a bondsman is sometimes on a domestic, but most often on a warrant or failure to appear.

b. Next meeting is January 25, 2018

c. Proposed Bylaw updates

i. Ms. Biles spoke about the November 1 Resolution going before the Board of County Commissioners. In addition to adding a new voting member, it will update the position titles, allow members to select up to two voting designees, and make the Assistant County Manager the group liaison. If
passed, the bylaws will need to be updated. A proposed update to the bylaws will be sent to everyone before the next meeting for review. The Bylaw changes will need to be approved at the January meeting.

6. Public Comment

a. Janice Bradley asked for more information about the crime statistics; with overall crime going down, but violent crimes are increasing, how much of that is the skew of the number of people involved with violent crimes. Sheriff Easter clarified that property crimes are up, however in terms of use of jail resources, the increase is in sexual crimes and violent crimes like robberies. Deputy Chief Jose Salcido stated that part one offenses, meaning serious crimes, are up 5.3% and a dip in regular robberies but commercial robberies are up 14%.

b. Council woman Lavonta Williams noted this will be her last CJCC meeting in a voting member capacity. A new member from the Wichita City Council will join us for the next meeting, since her term has expired.

Meeting adjourned at 11:25am.